

COUNTY OF MADISON, NEW YORK

**Financial Statements as of
December 31, 2018**

**Together with Independent Auditor's Report,
Reports Required by the Uniform Guidance and
*Government Auditing Standards***

Bonadio & Co., LLP
Certified Public Accountants

County of Madison, New York

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County of Madison, New York

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INDEPENDENT AUDITOR'S REPORT

July 31, 2019

To the Board of Supervisors of the
County of Madison, New York

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Madison, New York (the County), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents. We did not audit the financial statements of the aggregate discretely presented component unit, which represents 100% of the assets, net position and revenues of the discretely presented component unit.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Madison County Industrial Development Agency (IDA), which represents 100% of the assets, net position and revenues of the aggregate discretely presented component unit. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the IDA, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

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INDEPENDENT AUDITOR'S REPORT

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Madison, New York as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter - Transfer of Sewer District Treatment Plant

As described in Note 18 to the financial statements, the County transferred operations of the Madison County Sewer District Treatment Plant on January 1, 2018. A special item has been recognized as of and for the year ending December 31, 2018 in accordance with Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations*. Our opinions are not modified with respect to this matter.

Emphasis of Matter - Change in Accounting Principle

As described in Notes 1 and 11 to the financial statements, the County adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions - an amendment of GASB 45*. As a result, a net adjustment was made to decrease net position of governmental activities at January 1, 2018 by \$17,751,899 and to decrease net position of business-type activities and the Environmental Landfill Fund by \$849,847. Our opinions are not modified with respect to this matter.

INDEPENDENT AUDITOR'S REPORT

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedule of Changes in Total OPEB Liability and Related Ratios, Schedule of Proportionate Share of Net Pension Liability, and Schedule of Contributions – Pension Plans be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and nonmajor governmental and special revenue fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and nonmajor governmental and special revenue fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, the combining nonmajor governmental and special revenue fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

INDEPENDENT AUDITOR'S REPORT

Report on the Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Madison, New York (the County) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated July 31, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

As management of the County of Madison, New York (the County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County as of and for the fiscal year ended December 31, 2018.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the County's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods such as uncollected taxes and earned but unused vacation leave.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

- **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, County Road and the Capital Projects Funds, which are considered to be major funds. Data from the other six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the Supplementary Information section of the financial statements.

- **Proprietary Funds**

- **Enterprise Funds** - account for those operations that are financed and operated in a manner similar to private business. The County's major enterprise fund is the Environmental Landfill Fund, while the the Worker's Compensation Fund is a non-major enterprise fund.

Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Component Units

The government-wide financial statements include the primary government, the County, as well as its component unit, the Madison County Industrial Development Agency. Financial information for this entity is reported separately from the financial information presented for the primary government itself.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets/deferred outflow of resources of the County's governmental activities exceeded liabilities/deferred inflow of resources by \$63,248,252 at the close of 2018.

Table 1 – Summary Statement of Net Position

	Governmental 2018	Business-Type 2018	Governmental 2017 (restated)	Business-Type 2017 (restated)
Assets:				
Current assets	\$ 59,889,769	\$ 10,450,817	\$ 56,220,348	\$ 8,502,510
Capital assets, net	<u>130,345,597</u>	<u>13,995,771</u>	<u>117,442,907</u>	<u>14,730,347</u>
Total assets	<u>190,235,366</u>	<u>24,446,588</u>	<u>173,663,255</u>	<u>23,232,857</u>
Deferred outflows of resources	<u>23,023,663</u>	<u>853,841</u>	<u>11,084,459</u>	<u>458,331</u>
Liabilities:				
Current liabilities	41,283,516	2,536,797	22,922,539	5,363,755
Long-term liabilities	<u>93,587,213</u>	<u>18,438,054</u>	<u>94,487,438</u>	<u>13,843,374</u>
Total liabilities	<u>134,870,729</u>	<u>20,974,851</u>	<u>117,409,977</u>	<u>19,207,129</u>
Deferred inflows of resources	<u>15,140,048</u>	<u>1,381,086</u>	<u>3,823,067</u>	<u>113,930</u>
Net Position:				
Net investment in capital assets	104,891,929	6,754,771	103,918,308	7,903,410
Restricted	8,156,491	947,490	7,728,101	978,006
Unrestricted	<u>(49,800,168)</u>	<u>(4,757,769)</u>	<u>(48,131,739)</u>	<u>(4,511,287)</u>
Total net position	<u>\$ 63,248,252</u>	<u>\$ 2,944,492</u>	<u>\$ 63,514,670</u>	<u>\$ 4,370,129</u>

Total assets increased by \$17,785,842 mostly due to changes in capital assets. More specifically our Courthouse construction in progress increased this year. Total liabilities increased by \$19,228,474 mostly due to our BAN issuance that was 14 million dollars. Total net position decreased by \$1.6 million at December 31, 2018 due to the changes described above offset by the increased in deferred outflows associated with long-term pension obligations.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

See the Summary Statement of Activities (Table 2) below for a comparative look at the governmental and business-type activities from 2017 to 2018.

Table 2 – Summary Statement of Activities

	Governmental 2018	Business-Type 2018	Governmental 2017	Business-Type 2017
Revenues				
Program revenue:				
Charges for services	\$ 7,768,671	\$ 5,620,769	\$ 9,300,853	\$ 5,773,054
Operating grants and contributions	23,572,806	-	24,659,272	-
Capital grants and contributions	2,272,762	-	1,881,338	-
General revenue:				
Taxes and other tax items	69,317,660	-	69,628,299	-
Tobacco settlement	851,903	-	786,694	-
Off-track betting	33,946	-	42,064	-
OIN State aid – tribal compact	3,500,000	-	3,500,000	-
OIN State aid – host community benefit	2,250,000	-	2,250,000	-
OIN reacquired land payment	253,540	-	239,566	-
Sale of property and compensation loss	-	599,643	-	582,038
Use of money and property	188,635	55,425	133,806	18,006
State aid - landfill	-	18,838	-	32,368
Miscellaneous local sources	1,752,761	1,288	-	52,298
Special item	(3,614,732)	-	-	-
 Total revenue	 108,147,952	 6,295,963	 112,421,892	 6,457,764

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

	Governmental 2018	Business-Type 2018	Governmental 2017	Business-Type 2017
Expenses				
General governmental support	26,977,981	-	29,168,083	-
Education	5,243,009	-	5,059,363	-
Public safety	19,555,790	-	19,301,824	-
Public health	7,856,105	-	7,931,644	-
Transportation	14,470,463	-	18,826,048	-
Economic assistance and opportunity	30,765,018	-	30,873,117	-
Culture and recreation	1,078,669	-	827,452	-
Home and community services	2,128,874	-	3,001,138	-
Interest on long-term debt	338,461	-	398,943	-
Environmental landfill	-	6,693,602	-	4,991,923
Worker's compensation	-	1,027,998	-	1,556,812
 Total expenses	 108,414,370	 7,721,600	 115,387,612	 6,548,735
 Change in net positon	 <u>\$ (266,418)</u>	 <u>\$ (1,425,637)</u>	 <u>\$ (2,965,720)</u>	 <u>\$ (90,971)</u>

Governmental Activities

- Revenues decreased approximately \$4.2 Million in the current year mostly due to transfer ownership of the Sewer to the Town of Cazenovia Sewer District Treatment Plant.

Business-Type Activities

- Expenses increased \$1.1 million due to new reporting requirements for the Post Closer for our Landfill.

GENERAL FUND FINANCIAL ANALYSIS

General Fund Budget Analysis

Revenues

- Revenues were originally budgeted at \$98,323,379 while actual was \$104,567,173. Over budget was the result of host community benefits and sales tax.

Expenditures

- Expenditures were originally budgeted at \$103,225,529 while the actual was \$105,630,852.

Interfund Transfers

- Transfers In were less than \$15,000 and equaled the modified budget.
- Transfers Out were \$14,000 more than the modified budget.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities as of December 31, 2018 amounted to \$130,345,597 (net of accumulated depreciation). Net of accumulated depreciation in the business-type activities at December 31, 2018 is \$13,995,771. This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, roads, highways and bridges.

Table 3 – Capital Assets – Governmental and Business-Type Activities (Net of Depreciation)

	Governmental 2018	Business-Type 2018	Governmental 2017	Business-Type 2017
Land	\$ 2,236,271	\$ 715,031	\$ 1,361,272	\$ 715,031
Construction in progress	28,257,898	3,375,149	13,542,776	7,807,030
Buildings	32,781,762	1,467,936	35,682,223	1,467,936
Improvements	2,363,409	15,875,300	2,455,472	11,443,419
Infrastructure	155,066,141	1,197,446	153,019,444	1,197,446
Machinery and equipment	28,105,888	5,339,395	29,671,958	5,355,230
Total cost	248,811,369	27,970,257	235,733,145	27,986,092
Accumulated depreciation	(118,465,772)	(13,974,486)	(118,290,238)	(13,255,745)
Total capital assets, net	<u>\$ 130,345,597</u>	<u>\$ 13,995,771</u>	<u>\$ 117,442,907</u>	<u>\$ 14,730,347</u>

Governmental Activities:

During 2018, buildings increased by 2,900,461 and construction in progress increased by \$14,715,122, as a result of our Courthouse that were not completed until 2019. Machinery and equipment also decreased by \$1,566,070.

Business-type Activities:

During 2018 construction in progress decreased by approximately \$4,431,881 as a result of Landfill cells 8 and 9.

COUNTY OF MADISON, NEW YORK

Management's Discussion and Analysis (Unaudited)

Debt Administration

Table 4 –Debt Schedule

	Governmental 2018	Business-Type 2018	Governmental 2017	Business-Type 2017
Beginning outstanding debt	\$ 13,524,599	\$ 6,826,937	\$ 15,385,351	\$ 6,826,937
Debt issued				
Short Term	17,965,000	-	4,000,000	-
Long Term	-	3,256,000	1,300,000	4,150,000
Scheduled debt payments	<u>(6,035,931)</u>	<u>-</u>	<u>(7,160,752)</u>	<u>(4,150,000)</u>
Ending outstanding debt	<u>\$ 25,453,668</u>	<u>\$ 10,082,937</u>	<u>\$ 13,524,599</u>	<u>\$ 6,826,937</u>

The County's statutory debt limitation is \$259,804,5708. The County has used 8.1% of its limitation at the end of 2018, compared with 9.3% at the end of 2017.

Economic Factors and Future Trends

The unemployment rate for the County as of June 2019 is 3.7%, which compares to 4.6 for previous year. The New York State average is 4.5 % and the national unemployment rate is 3.9% as of July 2018 (Source: New York State Department of Labor).

As of July 2019, the Consumer Price Index for the area has increased 21.6 % compared to the previous year. The national average for the same period has risen 2.1% (Source: Bureau of Labor Statistics).

General Fund unassigned fund balance amounted to \$16,045,345 as of December 31, 2018. The County appropriated \$5,614,128 for spending in the 2018 budget.

The tax levy increased by \$144,740 to \$37,898,830, for the tax year 2019. At December 31, 2018, the County had a maximum taxing power of \$79,869,270 and had used 40.86% of its limit as compared with 40.32% for the previous year.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance & Payroll Office, 138 N. Court Street, Wampsville, New York 13163. Mailing address is P.O Box 575, Wampsville, NY 13163.

COUNTY OF MADISON, NEW YORK

Statement of Net Position

December 31, 2018

	Primary Government			
	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total	Component Unit
ASSETS				
Cash and cash equivalents, unrestricted	\$ 21,761,385	\$ 8,807,042	\$ 30,568,427	\$ 1,436,819
Cash and cash equivalents, restricted	7,452,504	947,490	8,399,994	-
Taxes receivable, net	7,449,042	-	7,449,042	-
Accounts receivable, net	2,960,031	460,432	3,420,463	-
Loans receivable	314,351	-	314,351	-
State and federal receivables	10,079,278	-	10,079,278	-
Due from other funds	7,383,953	17,238	7,401,191	-
Prepaid expense	1,234,774	154,845	1,389,619	-
Inventories	1,254,451	63,770	1,318,221	-
Capital assets, net	<u>130,345,597</u>	<u>13,995,771</u>	<u>144,341,368</u>	<u>315,195</u>
Total assets	<u>190,235,366</u>	<u>24,446,588</u>	<u>214,681,954</u>	<u>1,752,014</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows - relating to pensions	13,357,872	542,099	13,899,971	-
Deferred outflows - relating to OPEB	<u>9,665,791</u>	<u>311,742</u>	<u>9,977,533</u>	<u>-</u>
Total deferred outflows of resources	<u>23,023,663</u>	<u>853,841</u>	<u>23,877,504</u>	<u>-</u>
LIABILITIES				
Accounts payable and other accrued liabilities	7,309,734	539,663	7,849,397	9,610
Due to other governments	13,798,290	-	13,798,290	-
Bond anticipation notes	17,965,000	-	17,965,000	-
Other liabilities	19,231	1,607,798	1,627,029	-
Customer deposit payable	-	12,000	12,000	-
Due to other funds	-	98,336	98,336	-
Long-term liabilities -				
Due within one year	2,191,261	279,000	2,470,261	-
Due in more than one year	<u>93,587,213</u>	<u>18,438,054</u>	<u>112,025,267</u>	<u>46,371</u>
Total liabilities	<u>134,870,729</u>	<u>20,974,851</u>	<u>155,845,580</u>	<u>55,981</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows - unearned revenue	978,962	806,391	1,785,353	-
Deferred inflows - relating to pensions	<u>14,161,086</u>	<u>574,695</u>	<u>14,735,781</u>	<u>-</u>
Total deferred inflows of resources	<u>15,140,048</u>	<u>1,381,086</u>	<u>16,521,134</u>	<u>-</u>
NET POSITION				
Net investment in capital assets	104,891,929	6,754,771	111,646,700	315,195
Restricted	8,156,491	947,490	9,103,981	376,501
Unrestricted	<u>(49,800,168)</u>	<u>(4,757,769)</u>	<u>(54,557,937)</u>	<u>1,004,337</u>
Total net position	<u>\$ 63,248,252</u>	<u>\$ 2,944,492</u>	<u>\$ 66,192,744</u>	<u>\$ 1,696,033</u>

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Statement of Activities

For the year ended December 31, 2018

Functions/Programs	Expenses	Net (Expense) Revenue and Changes in Net Position					
		Program Revenue			Primary Government		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
PRIMARY GOVERNMENT:							
Governmental activities -							
General government support	\$ 26,977,981	\$ 2,222,782	\$ 542,296	\$ 4,474	\$ (24,208,429)	\$ -	\$ (24,208,429)
Education	5,243,009	453,329	1,392,220	-	(3,397,460)	-	(3,397,460)
Public safety	19,555,790	517,072	1,000,706	815,549	(17,222,463)	-	(17,222,463)
Public health	7,856,105	2,471,325	3,037,035	-	(2,347,745)	-	(2,347,745)
Transportation	14,470,463	1,224,149	4,144,714	1,452,739	(7,648,861)	-	(7,648,861)
Economic assistance and opportunity	30,765,018	817,915	12,398,209	-	(17,548,894)	-	(17,548,894)
Culture and recreation	1,078,669	-	355,680	-	(722,989)	-	(722,989)
Home and community services	2,128,874	62,099	701,946	-	(1,364,829)	-	(1,364,829)
Interest on long-term debt	338,461	-	-	-	(338,461)	-	(338,461)
Total governmental activities	<u>108,414,370</u>	<u>7,768,671</u>	<u>23,572,806</u>	<u>2,272,762</u>	<u>(74,800,131)</u>	<u>-</u>	<u>(74,800,131)</u>
Business-type activities -							
Environmental landfill	6,693,602	4,596,196	-	-	-	(2,097,406)	(2,097,406)
Workers' Compensation Fund	<u>1,027,998</u>	<u>1,024,573</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,425)</u>	<u>(3,425)</u>
Total business-type activities	<u>7,721,600</u>	<u>5,620,769</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,100,831)</u>	<u>(2,100,831)</u>
Total primary government	<u>\$ 116,135,970</u>	<u>\$ 13,389,440</u>	<u>\$ 23,572,806</u>	<u>\$ 2,272,762</u>	<u>(74,800,131)</u>	<u>(2,100,831)</u>	<u>(76,900,962)</u>
COMPONENT UNIT:							
Proprietary -							
Madison County Industrial Development Agency	\$ 420,868	\$ 67,763	\$ 603,409	\$ -			\$ 250,304
GENERAL REVENUES AND TRANSFERS:							
Taxes:							
Real property taxes and real property tax items			38,848,990	-	38,848,990	-	
Sales tax			29,186,228	-	29,186,228	-	
Other non-property tax items			1,282,442	-	1,282,442	-	
Tobacco settlement			851,903	-	851,903	-	
Off-track betting			33,946	-	33,946	-	
Oneida Indian Nation state aid tribal compact			3,500,000	-	3,500,000	-	
Oneida Indian Nation state aid host community benefit			2,250,000	-	2,250,000	-	
Oneida Indian Nation reacquired land payment			253,540	-	253,540	-	
Sale of property and compensation for loss			-	599,643	599,643	-	
Use of money and property			188,635	55,425	244,060	2,331	
State and federal aid - landfill			-	18,838	18,838	-	
Miscellaneous local sources			1,752,761	1,288	1,754,049	-	
Special item (Note 18)			(3,614,732)	-	(3,614,732)	-	
Total general revenues and transfers			<u>74,533,713</u>	<u>675,194</u>	<u>75,208,907</u>	<u>2,331</u>	
CHANGE IN NET POSITION							
NET POSITION - beginning of year, previously stated			(266,418)	(1,425,637)	(1,692,055)	252,635	
PRIOR PERIOD ADJUSTMENT (Note 1)			(17,751,899)	(849,847)	(18,601,746)	-	
NET POSITION - beginning of year, as restated			<u>63,514,670</u>	<u>4,370,129</u>	<u>67,884,799</u>	<u>1,443,398</u>	
NET POSITION - end of year			<u>\$ 63,248,252</u>	<u>\$ 2,944,492</u>	<u>\$ 66,192,744</u>	<u>\$ 1,696,033</u>	

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Balance Sheet - Governmental Funds
December 31, 2018

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>County Road Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS					
Cash and cash equivalents, unrestricted	\$ 19,359,789	\$ 55,156	\$ 1,441,112	\$ 905,328	\$ 21,761,385
Cash and cash equivalents, restricted	4,380,919	1,303,229	38,415	1,729,941	7,452,504
Taxes receivable, net	7,449,042	-	-	-	7,449,042
Accounts receivable, net	2,288,009	-	25,348	646,674	2,960,031
Loans receivable	-	-	-	314,351	314,351
State and federal aid receivable	7,527,105	1,625,328	926,845	-	10,079,278
Due from other funds	9,181,026	1,905,149	79,881	296,498	11,462,554
Prepaid expenditures	1,091,685	-	116,372	26,717	1,234,774
Inventories	134,581	-	673,484	446,386	1,254,451
Total assets	\$ 51,412,156	\$ 4,888,862	\$ 3,301,457	\$ 4,365,895	\$ 63,968,370
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
LIABILITIES:					
Accounts payable and other accrued liabilities	\$ 4,908,396	\$ 1,940,566	\$ 325,163	\$ 135,609	\$ 7,309,734
Due to other governments	13,798,290	-	-	-	13,798,290
Bond anticipation notes	-	17,965,000	-	-	17,965,000
Other liabilities	19,231	-	-	-	19,231
Due to other funds	2,003,339	-	1,893,491	181,771	4,078,601
Total liabilities	20,729,256	19,905,566	2,218,654	317,380	43,170,856
DEFERRED INFLOWS OF RESOURCES:					
Unearned revenue	3,416,242	-	-	929,664	4,345,906
FUND BALANCES:					
Nonspendable	1,226,266	-	789,856	473,103	2,489,225
Restricted	4,380,919	1,240,405	38,415	2,496,752	8,156,491
Committed	-	-	254,532	304,534	559,066
Assigned	5,614,128	-	-	-	5,614,128
Unassigned	16,045,345	(16,257,109)	-	(155,538)	(367,302)
Total fund balances	27,266,658	(15,016,704)	1,082,803	3,118,851	16,451,608
Total liabilities, deferred inflows of resources and fund balances	\$ 51,412,156	\$ 4,888,862	\$ 3,301,457	\$ 4,365,895	\$ 63,968,370

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

**Reconciliation of the Balance Sheet - Governmental Funds
To the Statement of Net Position
December 31, 2018**

Total fund balances - governmental funds \$ 16,451,608

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 130,345,597

Certain revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are unearned in the funds. 3,366,944

Long-term liabilities are not due in the current period and, therefore, are not reported in the funds. They are as follows:

Compensated absences	(4,164,607)
Bonds payable	(5,075,000)
Unamortized bond premium	(83,638)
Installment purchase debt	(2,413,668)
Net pension liability	(4,000,275)
Other postemployment benefits	(80,041,286)

Deferred outflows/inflows of resources related to pensions and OPEB are applicable to future periods and; therefore are not reported in the funds.

Deferred outflow - pension related	13,357,872
Deferred outflow - OPEB related	9,665,791
Deferred inflow - pension related	<u>(14,161,086)</u>

Total net position of governmental activities \$ 63,248,252

COUNTY OF MADISON, NEW YORK

Statement of Revenues, Expenditures and Change in Fund Balances -
 Governmental Funds
 For the year ended December 31, 2018

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>County Road Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES:					
Real property taxes	\$ 37,859,171	\$ -	\$ -	\$ 7,000	\$ 37,866,171
Real property tax items	1,164,612	-	-	-	1,164,612
Non-property tax items	29,804,661	-	-	-	29,804,661
Departmental income	5,991,298	-	664,008	57,649	6,712,955
Intergovernmental charges	210,175	-	1,074,533	13,979	1,298,687
Use of money and property	227,108	1,058	1,297	10,954	240,417
Licenses and permits	10,160	-	-	-	10,160
Fines and forfeitures	81,629	-	-	-	81,629
Sale of property and compensation for loss	1,095,987	-	5,164	132,631	1,233,782
Miscellaneous local sources	1,793,370	159	26,947	17,810	1,838,286
Interfund revenues	62,213	-	44,661	716,272	823,146
State aid	17,303,353	1,047,789	3,833,182	155,323	22,339,647
Federal aid	7,042,919	1,452,740	106,869	653,393	9,255,921
 Total revenues	 102,646,656	 2,501,746	 5,756,661	 1,765,011	 112,670,074
EXPENDITURES:					
Current -					
General governmental support	27,261,593	10,636,277	-	-	37,897,870
Education	5,184,639	-	-	-	5,184,639
Public safety	16,546,125	1,160,815	-	11,754	17,718,694
Public health	7,160,341	-	-	-	7,160,341
Transportation	333,925	1,670,466	12,297,181	2,761,629	17,063,201
Economic assistance and opportunity	28,771,240	52,581	-	636,298	29,460,119
Culture and recreation	1,032,619	-	-	-	1,032,619
Home and community services	1,731,494	90,850	-	416,881	2,239,225
Employee benefits	2,165,754	-	1,866,304	189,995	4,222,053
Debt service -					
Principal	-	-	-	2,035,931	2,035,931
Interest	-	40,800	-	359,109	399,909
 Total expenditures	 90,187,730	 13,651,789	 14,163,485	 6,411,597	 124,414,601
 EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 12,458,926	 (11,150,043)	 (8,406,824)	 (4,646,586)	 (11,744,527)
OTHER FINANCING SOURCES (USES):					
Premiums on bond anticipation note issuance	-	97,580	-	-	97,580
Operating transfers - in	62,131	1,153,826	8,564,897	3,955,023	13,735,877
Operating transfers - out	(13,584,730)	-	(77,016)	(74,131)	(13,735,877)
Special item (Note 18)	-	-	-	(792,681)	(792,681)
 Total other financing sources (uses)	 (13,522,599)	 1,251,406	 8,487,881	 3,088,211	 (695,101)
 CHANGE IN FUND BALANCE	 (1,063,673)	 (9,898,637)	 81,057	 (1,558,375)	 (12,439,628)
 FUND BALANCE - beginning of year	 28,330,331	 (5,118,067)	 1,001,746	 4,677,226	 28,891,236
 FUND BALANCE - end of year	 \$ 27,266,658	 \$ (15,016,704)	 \$ 1,082,803	 \$ 3,118,851	 \$ 16,451,608

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

**Reconciliation of the Statement of Revenues, Expenditures and Change in
Fund Balances - Governmental Funds to the Statement of Activities
For the year ended December 31, 2018**

Net change in fund balances - governmental funds \$ (12,439,628)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the statement of activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

Capital outlays	22,210,443	
Depreciation	<u>(6,228,181)</u>	15,982,262

Losses from the disposition of capital assets are not recorded on the fund financial statements but are recorded on the government-wide financial statements. (3,079,572)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds. (181,824)

Principal payments on debt service are reported as an expenditure in the governmental funds, and therefore reduces fund balance because current financial resources have been used. These payments are not an expense in the statement of activities. 2,035,931

Premiums on bonds are recorded as revenue at the fund level but recorded in debt on the statement of net position and amortized in the statement of activities. This amount represents the net current year effect. 61,448

Compensated absences are reported in the statement of activities, but do not require the use of current financial resources and, therefore, these are not reported as expenditures in governmental funds. This represents the current year change. (144,994)

Other postemployment benefits liability and associated deferred outflows are included in the statement of activities, but are not reported as expenditures in the governmental funds. The following represents the current year changes:

Other postemployment benefits	(9,893,156)	
Deferred outflows of resources	<u>7,621,901</u>	

Net pension liability and associated deferred inflows and outflows are included in the statement of activities, but are not reported as expenditures in the governmental funds. The following represent the current year changes:

Net pension liability	6,649,735	
Deferred outflows of resources	<u>4,317,303</u>	
Deferred inflows of resources	<u>(11,195,824)</u>	

Change in net position of governmental activities \$ (266,418)

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Statement of Net Position - Proprietary Funds
December 31, 2018

	Business Type Activities - Enterprise Funds		
	Environmental Landfill Fund	Workers' Compensation Fund	Total
ASSETS			
Cash and cash equivalents, unrestricted	\$ 6,500,424	\$ 2,306,618	\$ 8,807,042
Cash and cash equivalents, restricted	947,490	-	947,490
Accounts receivable, net	460,432	-	460,432
Due from other funds	17,238	-	17,238
Prepaid expense	34,845	120,000	154,845
Inventories	63,770	-	63,770
Capital assets, net	<u>13,995,771</u>	<u>-</u>	<u>13,995,771</u>
Total assets	<u>22,019,970</u>	<u>2,426,618</u>	<u>24,446,588</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows - relating to pensions	542,099	-	542,099
Deferred outflows - OPEB	<u>311,742</u>	<u>-</u>	<u>311,742</u>
Total deferred outflows of resources	<u>853,841</u>	<u>-</u>	<u>853,841</u>
LIABILITIES			
Accounts payable and other accrued liabilities	527,234	12,429	539,663
Other liabilities	-	1,607,798	1,607,798
Customer deposit payable	12,000	-	12,000
Due to other funds	98,336	-	98,336
Long-term liabilities -			
Due within one year	279,000	-	279,000
Due in more than one year	<u>18,438,054</u>	<u>-</u>	<u>18,438,054</u>
Total liabilities	<u>19,354,624</u>	<u>1,620,227</u>	<u>20,974,851</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows - unearned revenue	-	806,391	806,391
Deferred inflows - relating to pensions	<u>574,695</u>	<u>-</u>	<u>574,695</u>
Total deferred inflows of resources	<u>574,695</u>	<u>806,391</u>	<u>1,381,086</u>
NET POSITION			
Net investment in capital assets	6,754,771	-	6,754,771
Restricted	947,490	-	947,490
Unrestricted	<u>(4,757,769)</u>	<u>-</u>	<u>(4,757,769)</u>
Total net position	<u>\$ 2,944,492</u>	<u>\$ -</u>	<u>\$ 2,944,492</u>

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

**Statement of Revenues, Expenses and Change in Net Position -
Proprietary Funds
For the year ended December 31, 2018**

	Business Type Activities - Enterprise Funds		
	Environmental Landfill Fund	Workers' Compensation Fund	Total
OPERATING REVENUES:			
Charges for services	\$ 4,596,196	\$ 1,024,573	\$ 5,620,769
Total operating revenues	<u>4,596,196</u>	<u>1,024,573</u>	<u>5,620,769</u>
OPERATING EXPENSES:			
Personal services	1,174,001	-	1,174,001
Employee benefits	505,274	-	505,274
Other postemployment benefit expense	135,951	-	135,951
Contractual expense	3,934,562	1,027,998	4,962,560
Depreciation	<u>823,283</u>	<u>-</u>	<u>823,283</u>
Total operating expenses	<u>6,573,071</u>	<u>1,027,998</u>	<u>7,601,069</u>
Operating income (loss)	<u>(1,976,875)</u>	<u>(3,425)</u>	<u>(1,980,300)</u>
NON-OPERATING REVENUES (EXPENSES):			
Use of money and property	54,911	514	55,425
State and federal aid	18,838	-	18,838
Miscellaneous local sources	1,288	-	1,288
Sale of property and compensation for loss	599,643	-	599,643
Interest expense	<u>(120,531)</u>	<u>-</u>	<u>(120,531)</u>
Total non-operating revenues	<u>554,149</u>	<u>514</u>	<u>554,663</u>
CHANGE IN NET POSITION			
NET POSITION - beginning of year, previously stated	5,217,065	2,911	5,219,976
PRIOR PERIOD ADJUSTMENT (Note 1)	<u>(849,847)</u>	<u>-</u>	<u>(849,847)</u>
NET POSITION - beginning of year, as restated	<u>4,367,218</u>	<u>2,911</u>	<u>4,370,129</u>
NET POSITION - end of year	<u>\$ 2,944,492</u>	<u>\$ -</u>	<u>\$ 2,944,492</u>

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Statement of Cash Flows - Proprietary Funds
For the year ended December 31, 2018

	Business Type Activity - Enterprise Funds		
	Environmental Landfill Fund	Workers' Compensation Fund	Total
CASH FLOW FROM OPERATING ACTIVITIES:			
Cash received from customers and users	\$ 4,679,627	\$ 1,830,964	\$ 6,510,591
Cash payments for contractual services	(1,848,844)	(1,669,210)	(3,518,054)
Cash payments for salaries and benefits	(1,691,005)	-	(1,691,005)
Net cash flow from operating activities	<u>1,139,778</u>	<u>161,754</u>	<u>1,301,532</u>
CASH FLOW FROM NON-CAPITAL FINANCING ACTIVITIES:			
Cash received from operating grants	27,959	-	27,959
Transfers from/(to) other funds	(145,058)	-	(145,058)
Net cash flow from non-capital financing activities	<u>(117,099)</u>	<u>-</u>	<u>(117,099)</u>
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Proceeds of debt	579,063	-	579,063
Payments of debt	(165,000)	-	(165,000)
Cash outlay for capital assets, net	(96,067)	-	(96,067)
Sales of property and compensation for loss	599,643	-	599,643
Interest	(120,531)	-	(120,531)
Net cash flow from capital and related financing activities	<u>797,108</u>	<u>-</u>	<u>797,108</u>
CASH FLOW FROM INVESTING ACTIVITIES:			
Cash received from interest and dividends	<u>54,911</u>	<u>514</u>	<u>55,425</u>
Net cash flow from investing activities	<u>54,911</u>	<u>514</u>	<u>55,425</u>
CHANGE IN CASH AND CASH EQUIVALENTS			
CASH AND CASH EQUIVALENTS - beginning of year	<u>1,874,698</u>	<u>162,268</u>	<u>2,036,966</u>
CASH AND CASH EQUIVALENTS - end of year	<u>5,573,216</u>	<u>2,144,350</u>	<u>7,717,566</u>
CASH AND CASH EQUIVALENTS - end of year	<u>\$ 7,447,914</u>	<u>\$ 2,306,618</u>	<u>\$ 9,754,532</u>
Cash and cash equivalents - unrestricted	\$ 6,500,424	\$ 2,306,618	\$ 8,807,042
Cash and cash equivalents - restricted	947,490	-	947,490
Total cash and cash equivalents	<u>\$ 7,447,914</u>	<u>\$ 2,306,618</u>	<u>\$ 9,754,532</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED BY OPERATING ACTIVITIES:			
Operating income (loss)	\$ (1,976,875)	\$ (3,425)	\$ (1,980,300)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities:			
Depreciation expense	823,283	-	823,283
Loss on disposal of asset	7,360	-	7,360
Changes in:			
Accounts receivable	83,431	-	83,431
Prepaid expense	3,688	-	3,688
Inventories	1,733	-	1,733
Deferred outflows of resources - pension	(194,746)	-	(194,746)
Deferred outflows of resources - OPEB	(200,764)	-	(200,764)
Accounts payable and other liabilities	349,223	(44,053)	305,170
Other liabilities	-	(597,159)	(597,159)
Other postemployment benefits	336,715	-	336,715
Net pension liability	(246,848)	-	(246,848)
Compensated absences	(23,330)	-	(23,330)
Landfill closure/post-closure	1,716,143	-	1,716,143
Deferred inflows of resources - unearned revenue	-	806,391	806,391
Deferred inflows of resources - pension	<u>460,765</u>	<u>-</u>	<u>460,765</u>
Net cash flow from operating activities	<u>\$ 1,139,778</u>	<u>\$ 161,754</u>	<u>\$ 1,301,532</u>

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Statement of Fiduciary Net Position

December 31, 2018

	<u>Agency</u> <u>Funds</u>
ASSETS	
Cash and cash equivalents	\$ 6,404,321
Accounts receivable	<u>1,908,718</u>
 Total assets	 <u>\$ 8,313,039</u>
LIABILITIES	
Due to other funds	\$ 7,302,855
Agency liabilities	<u>1,010,184</u>
 Total liabilities	 <u>\$ 8,313,039</u>

The accompanying notes are an integral part of these statements

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Financial Reporting Entity

The County of Madison, New York (the County), which was incorporated in 1806, is governed by County Law and other general laws of the State of New York and various local laws. The Board of Supervisors, which is the legislative body responsible for the overall operations of the County, consists of nineteen members with each member's vote weighted on the basis of population in the town or district represented. The Chairman of the Board of Supervisors serves as the Chief Executive Officer. The County Treasurer serves as the Chief Fiscal Officer and Budget Officer.

The basic services provided are highway maintenance, social services, health services, public safety, cultural and recreational programs, and certain administrative and other services.

All governmental activities and functions performed for Madison County are its direct responsibility. No other governmental organizations have been included or excluded from the reporting entity.

The financial reporting entity consists of (a) the primary government which is Madison County, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by standards set by the Governmental Accounting Standards Board (GASB).

Component Units

The decision to include a potential component unit in the County's reporting entity is based on several criteria set forth by the GASB including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities considered in determining the Madison County's reporting entity.

The Madison County Industrial Development Agency (IDA or Agency) is a public benefit corporation created by the State Legislature to promote the economic welfare, recreation opportunities, and property of the inhabitants of the County. Members of the Agency are appointed by the County Board of Supervisors and the County has the ability to impose its will and significantly influence the IDA. Agency members have complete responsibility for management of the Agency and accountability for fiscal matters. The County is not liable for Agency bonds and exercises no oversight responsibility. The IDA is a component unit of the County, and is discretely presented.

Complete financial statements of the Madison County Industrial Development Agency may be obtained from its administrative office:

Madison County Industrial Development Agency
3215 Seneca Turnpike
Canastota, NY 13032

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Basis of Presentation

- **Government-wide Financial Statements**

The government-wide financial statements (the Statement of Net Position and the Statement of Activities) concentrate on the County as a whole and do not emphasize fund types but rather governmental and business-type activities classification, which are presented separately. The governmental activities and business-type activities comprise the primary government and are reported separately from the discretely presented component units of the County. General governmental and intergovernmental revenues support the governmental activities, whereas the business-type activities are primarily supported by user fees and charges for services.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources to those funds are not available to support the County's own programs.

The Statement of Activities reflects the expenses of a given function or segment and the extent they are offset by program revenue. Program revenue is defined as charges for services, operating grants and contributions, and capital grants and contributions, directly associated within a given function. Taxes and other revenues not associated with a specific function are reported as general revenue.

The effect of interfund activity has been removed from the government-wide financial statements.

- **Fund Financial Statements**

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Non-major funds by category are summarized into a single column. Generally accepted accounting principles sets forth minimum criteria (percentage of the assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

- **Governmental Funds** - Governmental funds are those major and non-major funds through which most governmental functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is upon determination of financial position and changes in financial position using the modified accrual basis of accounting. The following are the County's governmental fund types:

- a) **Major Governmental Funds:**

General Fund - the principal operating fund and includes all operations not accounted for and reported in another fund.

Capital Projects Fund - used to account for financial resources to be used for the acquisition, construction or renovation of capital facilities other than those financed by the enterprise funds.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

County Road Fund - special revenue fund used to account for expenditures for highway purposes authorized by Section 114 of Highway Law.

b) Non-major Governmental Funds

Other funds which do not meet the major fund criteria are aggregated and reported as non-major governmental funds. The following are reported as non-major governmental funds:

Debt Service Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on general obligation long-term debt. Debt service funds are used when legally mandated and for financial resources accumulated in a reserve for payment of future principal and interest on long-term indebtedness. The Debt Service Fund is presented as a non-major fund.

Special Revenue Funds - used to account for taxes, user fees, or other revenues, which are raised or received to provide special services to areas that may or may not encompass the whole County. The following are non-major special revenue funds utilized by the County:

Community Development Fund - used to account for grants which are furnished by the US Department of Housing and Urban Development for various Community Development Projects.

Cowaselon Creek Watershed Protection District Fund - used to account for maintenance and preservation of the Cowaselon Creek watershed district.

Law Enforcement Trust Fund - used to account for proceeds of drug activities that are seized and/or forfeited and used solely for drug enforcement.

Road Machinery Fund - used to account for the purchase, repair, maintenance and storage of highway machinery, tools and equipment pursuant to Section 133 of the Highway Law.

Water Fund - used to account for taxes or other revenues which are raised or received to provide special services to an area that encompasses less than the entire County.

Sewer District Fund - used to account for taxes or other revenues which are raised or received to provide special services to an area that encompasses less than the entire County.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

- Proprietary Funds - These funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when liabilities are incurred. Proprietary funds of the County include the following fund type:

- a) Enterprise Funds - used to account for those operations that are financed and operated in a manner similar to private business. The Enterprise Funds are:

Environmental Landfill Fund - used to account for the financial activities of the County's landfill. The Environmental Landfill Fund is recognized as a major fund.

Workers' Compensation Fund - used to account for the financial activities of a Workers' Compensation Insurance Public Entity Risk Pool. The Worker's Compensation Fund is presented as a non-major proprietary fund.

- Fiduciary Funds - The County's fiduciary funds are presented in the fiduciary fund financial statements by type (restricted purposes and agency). Since by definition these assets are being held for the benefit of a third-party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. These funds are used to account for assets held by the local government in a trustee or custodial capacity. The following is reported as the County's fiduciary fund:

Agency Fund - used to account for money and/or property received and held in a purely custodial capacity of the trustee, custodian or agent.

Basis of Accounting/Measurement Focus

- **Accrual**

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of when the related cash transaction takes place. Non-exchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

- **Modified Accrual**

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when they are deemed measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within one year after the end of the fiscal year, except for real property taxes receivable, which use a 60-day available period.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Material revenues that are accrued include real property taxes, state and federal aid, distributed sales taxes, certain user charges, and some departmental fees. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made.

Expenditures are recorded when incurred except that:

- a) Expenditures for prepaid expenses and inventory-type items are recognized at the time of the disbursement.
- b) Principal and interest on indebtedness are not recognized as an expenditure until due and paid.
- c) Compensated absences, such as vacation and compensatory time which vests or accumulates, are charged as an expenditure when paid.
- d) Net pension liability is charged as an expenditure when paid.
- e) Other post-employment benefits are charged as an expenditure when paid.

State and Federal Receivables and Accounts Receivable

These account includes reimbursement claims for various grant-in-aid programs from State and Federal agencies. Management does not believe an allowance for doubtful accounts is necessary.

Prepaid Expense/Expenditures

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements, as applicable.

Inventories

The County uses the purchase method of accounting for inventories. At the end of the period, material and supplies inventories are taken and significant inventories are recorded as an asset with an offset to reserve for inventories referred to as nonspendable fund balance. Inventories are valued at cost using the first-in, first-out (FIFO) method.

Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the Statement of Net Position will sometimes report a separate section for deferred outflows/inflows of resources. The separate financial statement element, deferred outflows of resources, represents a use of resources that applies to a future period and so will be not recognized as an outflow (expense/expenditure) until then. The separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then. Deferred inflows of resources in the General Fund relate primarily to property taxes. In the governmental funds, deferred inflows of resources will also include amounts related to unavailable revenue.

Long-Term Obligations

Long-term obligations represent the County's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the government-wide statements.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Compensated Absences

Under the terms of the personnel policies and union contracts, County employees, other than elected officials, are granted personal, vacation and sick leave credits and may accumulate these credits as follows:

Personal Leave – Employees are granted from between three and five days personal leave each year depending on their contracts, coverage, and hiring date. At December 31 of each year, all unused personal leave is converted to sick leave. Employees are not paid for the value of their unused personal leave credits upon termination.

Sick Leave – Employees are granted sick leave credits ranging from one-half day per month to one day per month, depending on their contracts and hiring date. All covered employees are allowed to accumulate up to 165 days of sick leave credits, except those in the White Collar Bargaining Unit and those covered by the Management Compensation Plan, who are allowed to accumulate up to 200 days of sick leave. Depending on contract and hiring date, employees are allowed to buy-back sick leave credits. The buy-back of sick leave credits is limited to those days in excess of 100 days accumulated and may not exceed 30 days of buy-back credits. In addition, the benefit buy-back is paid at 50% of the employee's current hourly rate. Employees at termination, except those in the Management Compensation Plan, with at least 10 years of service, are compensated from a minimum of between 10 and 20 days of accumulated sick leave and as many as between 20 and 60 days depending on contract and length of service.

Vacation Leave – Employees are granted vacation leave credits ranging from 10 days to 20 days depending on contract and years of service. The maximum accumulation per employee is 40 days. Full time employees, except those in the Nurses Bargaining Unit, may receive up to 30 days' pay in lieu of vacation time. Employees receive payment at termination from 10 days to 40 days of vacation leave credits depending on contract and years of service.

Terminal Benefits – Most employees in the Management Compensation Plan receive additional termination benefits ranging from two weeks to ten weeks depending on years of service, up to a maximum of \$15,000 upon termination for any reason except discharge.

Capital Assets

All capitalized assets are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly increase the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are not reported in the governmental funds and additions are recorded as expenditures.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Standard capitalization thresholds for capitalizing assets have been established for each major class of assets as summarized below:

<u>Class of Asset</u>	<u>Threshold</u>
Land	All
Land Improvements	All
Construction in Progress	Aggregate costs
Buildings (includes building improvements)	20,000
Improvements (other than buildings)	10,000
Infrastructure	50,000
Machinery and Equipment	10,000

Depreciation on all assets is provided on a straight-line basis over the following estimated useful lives:

<u>Asset Category</u>	<u>Useful Life</u>
Land	Not depreciable
Construction in Progress	Not depreciable
Buildings (includes building improvements)	25-50 years
Improvements (other than buildings)	15-20 years
Infrastructure	10-65 years
Machinery and Equipment	5-30 years

Operating and Non-operating Revenues and Expenses

The County distinguishes between operating revenues expenses from non-operating items. Operating revenues are comprised of charges for services while non-operating revenues include state and federal aid and miscellaneous sources. Operating expenses are the result of operating the landfill and contractual charges in the Workers Compensation Fund. Non-operating expenses include interest expense.

Equity Classifications

- **Government-Wide Statements**

Equity is classified as net position and displayed in three components:

- a) Net investment in capital assets - consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b) Restricted net position - consists of net position with constraints placed on the use either by: 1) external groups such as creditors, grantors, contributors, or laws or regulations for other governments; or 2) law through constitutional provisions or enabling legislation.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

- c) Unrestricted net position - all other net position that does not meet the definition of "restricted" or "net investment in capital assets".

The County's policy is to use restricted resources prior to utilizing unrestricted funds.

- **Fund Statements**

Accounting standards generally accepted in the United States provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- **Nonspendable Fund Balances**

These are amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact. Nonspendable fund balance is comprised of prepaid assets and inventory.

- **Restricted Fund Balances**

These are amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

- **Committed Fund Balances**

These are amounts that can be used only for specific purposes determined by a formal action of the Board of Supervisors prior to year-end. The Board of Supervisors is the highest level of decision-making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the Board of Supervisors.

- **Assigned Fund Balances**

These are amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes, or positive remaining fund balance in a fund other than General Fund. It is at the discretion of the Board of Supervisors or its designee to make assignments as it sees fit. At December 31, 2018, assigned fund balance in the General Fund comprises \$5,614,128 for appropriated amounts in the 2019 budget.

- **Unassigned Fund Balances**

These are amounts within the General Fund that do not meet the definition of the above four classifications and are deemed to be available for general use by the County. In addition, any remaining negative fund balance for funds other than the General Fund is considered unassigned fund balance.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of restricted funds, then committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Supervisors has provided otherwise in its commitment or assignment actions.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Prior Period Adjustments

• Change in Accounting Principle - Governmental Activities

The County adopted *GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*. Statement No. 75 established standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to certain postemployment benefits. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

Accordingly, beginning net position, other postemployment benefits liability and deferred outflows of resources related to OPEB on the statement of net position were adjusted as noted in the tables below.

	Long-term Liabilities	Deferred Outflows	Net Position
Governmental Activities:			
As previously reported, December 31, 2017	<u>\$ 50,352,341</u>	<u>\$ _____ -</u>	<u>\$ 81,266,569</u>
Adoption of GASB Statement No. 75 -			
Increase to liability	19,795,789	-	(19,795,789)
Recognition of deferred outflows of resources	<u>_____ -</u>	<u>2,043,890</u>	<u>2,043,890</u>
Cumulative effect	19,795,789	2,043,890	(17,751,899)
As restated at, January 1, 2018	<u>\$ 70,148,130</u>	<u>\$ 2,043,890</u>	<u>\$ 63,514,670</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

	Long-term Liabilities	Deferred Outflows	Net Position
Business-type Activities:			
As previously reported, December 31, 2017	<u>\$ 1,919,826</u>	\$ _____ -	<u>\$ 5,219,976</u>
Adoption of GASB Statement No. 75 -			
Increase to liability	960,825	- _____	(960,825)
Recognition of deferred outflows of resources	_____ -	110,978	110,978
Cumulative effect	<u>960,825</u>	<u>110,978</u>	<u>(849,847)</u>
As restated at, January 1, 2018	<u>\$ 2,880,651</u>	<u>\$ 110,978</u>	<u>\$ 4,370,129</u>
 Environmental Landfill Fund:			
As previously reported, December 31, 2017	<u>\$ 1,919,826</u>	\$ _____ -	<u>\$ 5,217,065</u>
Adoption of GASB Statement No. 75 -			
Increase to liability	960,825	- _____	(960,825)
Recognition of deferred outflows of resources	_____ -	110,978	110,978
Cumulative effect	<u>960,825</u>	<u>110,978</u>	<u>(849,847)</u>
As restated at, January 1, 2018	<u>\$ 2,880,651</u>	<u>\$ 110,978</u>	<u>\$ 4,367,218</u>

2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budget Policies

The County's budget policies are as follows:

- (1) No later than November 15, the Budget Officer submits a tentative budget to the Board of Supervisors for the fiscal year commencing the following January 1. The tentative budget includes proposed expenditures and the proposed means of financing for the General, Part County Watershed Protection District, County Road, Road Machinery, Enterprise Environmental Landfill, Part County Sewer District, and Debt Service funds.
- (2) After public hearings are conducted to obtain taxpayer comments, the Board of Supervisors generally makes, by resolution, modifications to the tentative budget and adopts the budget no later than December 20.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

- (3) Most modifications of the budget must be approved by the Board of Supervisors. The Board has authorized transfers of immaterial amounts within department budget line items by coordination of the County Administrator, Budget Officer, and the department head. Revisions that alter the total appropriation of any department or fund are approved by resolution of the Board of Supervisors.
- (4) Budgetary controls are established for the Capital Projects Fund through resolutions establishing the projects. These controls remain in effect throughout the life of the project.
- (5) A budget is prepared for the Enterprise Environmental Landfill Fund to establish the estimated contributions required from other funds and to control expenditures.
- (6) Appropriations in all budgeted funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-apportioned in the subsequent year.

3. PROPERTY TAXES AND COLLECTION

County real property taxes are levied annually, no later than December 31 of each year for the following fiscal year, and become a tax lien on January 1. For fiscal year 2018, the County's real property tax levy (for county-wide purposes) was \$37,754,090 and the composite tax rate was \$9.24674.

Taxes are collected by the town tax collectors during the period January 1 to the expiration of their warrant, which is generally April 30. No later than May 10, the delinquent taxes are returned by the tax collectors to the County Treasurer for the enforcement of the collection of the delinquent tax. Taxes for County purposes are levied together with taxes for town and special district purposes as a single tax bill. The towns and special districts receive the full amount of their levies annually out of the first amounts collected on the combined tax bill. The collection of County taxes levied on properties within the City of Oneida is enforced by the City, and the County receives the full amount of such taxes from the City within the year of the levy.

The County guarantees the real property tax levies of the towns, villages and school districts located within the county, except city school district taxes on property located within the City of Oneida. The County guarantees the Oneida City School District taxes in the towns of Lenox and Lincoln upon payment or tax foreclosure. At December 31, 2018, the County reflected liabilities to the non-city school districts of \$4,643,308, the city school district of \$208,434 and the villages of \$307,329, for amounts of real property taxes that the County had assumed responsibility for collecting. The County will pay the respective school districts and villages the amounts owed by April 1, and these are included in the amounts due to other governments in the accompanying financial statements. Any such taxes remaining unpaid at year end are relieved as County taxes on December 31.

At December 31, 2018, the total real property taxes receivable was \$7,449,042 (after deduction of an allowance for uncollectible taxes of \$875,000).

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

4. TAX ABATEMENTS

As of December 31, 2018, the County tax abatement programs include abatements on property taxes, sales taxes and mortgage recording taxes. All abatement agreements are made by various area industrial development agencies, cities and townships.

All property tax abatements are performed through Payments in Lieu of Taxes (PILOT) agreements made by various area industrial development agencies, cities and townships. The PILOT agreements are made to support manufacturing, utilities and other purposes. Total amounts received from PILOT agreements in each of these categories for the year ended December 31, 2018 are as follows:

Manufacturing	\$ 11,966
Housing/apartments	39,638
Other	7,964

PILOT agreements entered into by various area industrial development agencies, cities and townships abated \$185,192 of County property taxes in 2018.

5. SALES AND USE TAX

The County of Madison receives a 4% local sales and use tax on all collections in the County. For sales and use tax imposed inside the City of Oneida, the County receives its 2% share from the State of New York. For sales and use tax imposed outside the City of Oneida, the County receives a 4% local sales and use tax and by State statute, must share 50% of this gross sales tax with towns or villages within the County.

The towns' and villages' 50% share is distributed to each municipality based on the percentage each contributes toward the annual County tax levy. Eight villages and two towns have opted to receive their sales tax distribution as a direct payment and can use the sales tax revenue for any purpose. The other two villages and 13 townships, by State statute, must first have their sales tax distribution used to reduce their respective County taxes based on the percentage each contributes to the annual County tax levy. Any sales tax surplus at the end of the year is used to reduce the ensuing year's town tax rates.

On June 1, 2004, the County increased its local sales and use tax from 3% to 4%. In 2007, 2009, 2011, 2013, 2015, and again in 2017, the County extended the additional 1% sales and compensating use tax. The current County sales and use tax legislation is scheduled to expire on November 30, 2020, at which time it must be rescinded, amended or renewed.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

The sales tax portion of the General Fund's non-property tax items amounted to \$29,186,228 in 2018 of which \$12,410,107 was distributed to towns and villages to decrease County and town tax rates. At December 31, 2018, this amount included an accrual of approximately \$732,199 for sales tax transactions that occurred in the State of New York in 2018 that had not yet been received by the County. At December 31, 2018, sales tax due to towns and villages amounted to \$8,632,272 and this governmental activities and general fund liability is included in "Due to other governments" in the accompanying basic financial statements.

The County recognized as sales tax revenue the entire 4% while the subsequent payments to the towns and villages are recognized as general governmental expenditures in the General Fund.

6. CASH AND CASH EQUIVALENTS

The County currently follows an investment and deposit policy as directed by State statutes, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with federal, state and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the County Treasurer.

Interest Rate Risk

Interest rate risk is the risk that the fair value of investments will be affected by changing interest rates. The County's investment policy, governed by the State statutes, does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. While the County does not have a specific policy for custodial credit risk, New York State statutes govern the County's investment policies. As of December 31, 2018, the County's bank balance of \$45,890,793 was covered by depository insurance of \$751,827 and collateralized by pledged securities held by the pledging banks' trust departments not in the County's name and exposed to custodial credit risk in the amount of \$45,138,966.

The County does not have any foreign currency investments, securities lending agreements, or derivative instruments.

Restricted Cash

The County reports restricted cash amounts related to reserves, as well as unspent debt proceeds restricted for use in capital projects.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

7. INTERFUND BALANCES

Interfund Transactions

Transfers among funds are provided for as part of the annual budget process. Interfund transfers for the year ended December 31, 2018, which were routine in nature, were as follows:

Interfund Transfers To:	Interfund Transfers From					Total
	<u>General Fund</u>	<u>County Road Fund</u>	<u>Community Development</u>	<u>Road Machinery</u>		
General Fund	\$ -	\$ -	\$ 62,131	\$ -	\$ -	\$ 62,131
Capital Projects Fund	1,064,810	77,016	-	12,000		1,153,826
County Road Fund	8,564,897	-	-	-		8,564,897
Road Machinery Fund	1,575,847	-	-	-		1,575,847
Debt Service Fund	<u>2,379,176</u>	<u>-</u>	<u>-</u>	<u>-</u>		<u>2,379,176</u>
Total	<u>\$ 13,584,730</u>	<u>\$ 77,016</u>	<u>\$ 62,131</u>	<u>\$ 12,000</u>		<u>\$ 13,735,877</u>

The following schedule summarizes individual fund interfund receivables and payables at December 31, 2018:

	Amount	Amount
	Receivable	Payable
General Fund	\$ 9,181,026	\$ 2,003,339
Capital Projects Fund	1,905,149	-
County Road Fund	79,881	1,893,491
Community Development Fund	1,917	10,334
Road Machinery Fund	294,581	28,409
Water Fund	-	143,028
Environmental Landfill Fund	17,238	98,336
Agency Funds	<u>-</u>	<u>7,302,855</u>
Total	<u>\$ 11,479,792</u>	<u>\$ 11,479,792</u>

Interfund transactions between governmental activities are eliminated on the Statement of Net Position. All interfund payables are expected to be repaid within one year.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

8. CAPITAL ASSETS

Capital asset activity of governmental activities for the year ended December 31, 2018 is detailed as follows:

Type	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
Nondepreciable:					
Land	\$ 1,361,272	\$ 900,000	\$ (25,001)	\$ -	\$ 2,236,271
Construction in progress	<u>13,542,776</u>	<u>14,715,122</u>	<u>-</u>	<u>-</u>	<u>28,257,898</u>
Subtotal	<u>14,904,048</u>	<u>15,615,122</u>	<u>(25,001)</u>	<u>-</u>	<u>30,494,169</u>
Depreciable:					
Buildings	35,682,223	316,000	(3,216,461)	-	32,781,762
Improvements	2,455,472	17,500	(109,563)	-	2,363,409
Infrastructure	153,019,444	4,133,139	(2,086,442)	-	155,066,141
Machinery and equipment	<u>29,671,958</u>	<u>2,124,939</u>	<u>(3,694,752)</u>	<u>3,743</u>	<u>28,105,888</u>
Subtotal	<u>220,829,097</u>	<u>6,591,578</u>	<u>(9,107,218)</u>	<u>3,743</u>	<u>218,317,200</u>
Total capital assets	<u>235,733,145</u>	<u>22,206,700</u>	<u>(9,132,219)</u>	<u>3,743</u>	<u>248,811,369</u>
Accumulated Depreciation:					
Buildings	(15,541,256)	(950,097)	2,099,271	-	(14,392,082)
Improvements	(4,398,060)	(68,089)	95,349	-	(4,370,800)
Infrastructure	(80,627,577)	(3,349,283)	921,171	-	(83,055,689)
Machinery and equipment	<u>(17,723,345)</u>	<u>(1,860,712)</u>	<u>2,936,856</u>	<u>-</u>	<u>(16,647,201)</u>
Total	<u>(118,290,238)</u>	<u>(6,228,181)</u>	<u>6,052,647</u>	<u>-</u>	<u>(118,465,772)</u>
Capital Assets, Net	<u>\$ 117,442,907</u>	<u>\$ 15,978,519</u>	<u>\$ (3,079,572)</u>	<u>\$ 3,743</u>	<u>\$ 130,345,597</u>

Depreciation expense was charged to the County's functions and programs as follows:

Governmental activities:

General government support	\$ 373,737
Public safety	1,283,366
Public health	40,149
Transportation	4,019,965
Economic assistance and opportunity	187,456
Culture and recreation	322,908
Home and community services	<u>600</u>
 Total	 <u>\$ 6,228,181</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Capital asset activity of business-type activities for the year ended December 31, 2018 is detailed as follows:

Type	Beginning Balance	Additions	Deletions	Transfer	Ending Balance
Nondepreciable assets:					
Land	\$ 715,031	\$ -	\$ -	\$ -	\$ 715,031
Construction in Progress	<u>7,807,030</u>	<u>-</u>	<u>(4,431,881)</u>	<u>-</u>	<u>3,375,149</u>
Subtotal	<u>8,522,061</u>	<u>-</u>	<u>(4,431,881)</u>	<u>-</u>	<u>4,090,180</u>
Depreciable assets:					
Buildings	1,467,936	-	-	-	1,467,936
Improvements	11,443,419	4,431,881	-	-	15,875,300
Infrastructure	1,197,446	-	-	-	1,197,446
Machinery and Equipment	<u>5,355,230</u>	<u>96,067</u>	<u>(108,159)</u>	<u>(3,743)</u>	<u>5,339,395</u>
Subtotal	<u>19,464,031</u>	<u>4,527,948</u>	<u>(108,159)</u>	<u>(3,743)</u>	<u>23,880,077</u>
Total capital assets	<u>27,986,092</u>	<u>4,527,948</u>	<u>(4,540,040)</u>	<u>(3,743)</u>	<u>27,970,257</u>
Accumulated Depreciation:					
Buildings	(637,568)	(26,932)	-	-	(664,500)
Improvements	(8,918,725)	(525,107)	-	-	(9,443,832)
Infrastructure	(285,742)	(43,108)	-	-	(328,850)
Machinery and Equipment	<u>(3,413,710)</u>	<u>(228,136)</u>	<u>104,542</u>	<u>-</u>	<u>(3,537,304)</u>
Total	<u>(13,255,745)</u>	<u>(823,283)</u>	<u>104,542</u>	<u>-</u>	<u>(13,974,486)</u>
Capital Assets, Net	<u>\$ 14,730,347</u>	<u>\$ 3,704,665</u>	<u>\$ (4,435,498)</u>	<u>\$ (3,743)</u>	<u>\$ 13,995,771</u>

9. LOANS RECEIVABLE

Housing and Urban Development (HUD) Loans

The Community Development Fund provides loans for mortgage assistance in a program funded by HUD. Loans are forgiven provided the recipient fulfills certain requirements and therefore, there are no future payments scheduled and these balances are reported as accounts receivable. At December 31, 2018, the receivable balance related to this program is \$615,314 and there is an offsetting deferred inflow of resources reported in both the Community Development Fund and governmental activities.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Community Development Block Grant (CDBG) Revolving Loans

The Community Development Fund provides loans as part of a revolving loan program funded by CDBG. The various loans range from \$15,000 to \$250,000. One loan issued to a developer for the purchase of land is to be repaid at 50% of the sale price of each parcel sold. At December 31, 2018, the balance on this loan is \$183,563.

The remaining loans receivable are to be repaid in monthly installments with interest rates ranging from 2.25% to 4.25%. The following is a schedule of future loan payments to the County as of December 31, 2018:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 95,594	\$ 2,136	\$ 97,730
2020	19,400	724	20,124
2021	10,450	331	10,781
2022	<u>5,344</u>	<u>47</u>	<u>5,391</u>
Total	<u><u>\$ 130,788</u></u>	<u><u>\$ 3,238</u></u>	<u><u>\$ 134,026</u></u>

10. RETIREMENT PLANS

New York State Employees' Retirement System (NYSERS)

The County participates in the New York State Employees' Retirement System (NYSERS) also referred to as New York State and Local Retirement System (the System). This is a cost-sharing, multiple employer public employee retirement system, providing retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), established to hold all net position and record changes in plan net position allocated to the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYS RSSL). Once an employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, New York 12244.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

The System is noncontributory for the employees who joined prior to July 27, 1976. For employees who joined the Systems after July 27, 1976, and prior to January 1, 2010, employees contribute 3% of their salary, except that employees in the System more than ten years are no longer required to contribute. For employees who joined after January 1, 2010 and prior to April 1, 2012, employees in NYSERS contribute 3% of their salary throughout their active membership. For employees who joined after April 1, 2012, employees contribute 3% of their salary until April 1, 2013 and then contribute 3% to 6% of their salary throughout their active membership. The Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31.

Contributions for the current year and two preceding years were equal to 100 percent of contributions required, and were as follows:

<u>Year</u>	<u>Amount</u>
2018	\$ 4,112,462
2017	\$ 4,282,954
2016	\$ 3,935,905

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

At December 31, 2018, the County reported a net pension liability of \$4,162,617 (\$4,000,275 in the governmental activities and \$162,342 in the business-type activities) for its proportionate share of the NYS ERS net pension liability. The net pension liability was measured as of March 31, 2018, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuations as of that date. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2018, the County's proportion was 0.1289756%.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

For the year ended December 31, 2018, the County recognized pension expense of \$4,510,502 (\$4,334,592 in the governmental activities and \$175,910 in the business-type activities). At December 31, 2018, the County reported deferred outflows/inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,484,670	\$ 1,226,876
Changes in assumptions	2,760,159	-
Net difference between projected and actual earnings on pension plan investments	6,045,871	11,933,943
Changes in proportion and differences between the County's contributions and proportionate share of contributions	530,275	1,574,962
County's contributions subsequent to the measurement date	<u>3,078,996</u>	<u>-</u>
 Total	 <u>\$ 13,899,971</u>	 <u>\$ 14,735,781</u>

The allocation of deferred inflows and outflows for the governmental activities at December 31, 2018 were as follows:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,426,768	\$ 1,179,028
Changes in assumptions	2,652,513	-
Net difference between projected and actual earnings on pension plan investments	5,810,082	11,468,520
Changes in proportion and differences between the County's contributions and proportionate share of contributions	509,594	1,513,538
County's contributions subsequent to the measurement date	<u>2,958,915</u>	<u>-</u>
 Total	 <u>\$ 13,357,872</u>	 <u>\$ 14,161,086</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

The allocation of deferred inflows and outflows for the business-type activities at December 31, 2018 were as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 57,902	\$ 47,848
Changes in assumptions	107,646	-
Net difference between projected and actual earnings on pension plan investments	235,789	465,423
Changes in proportion and differences between the County's contributions and proportionate share of contributions	20,681	61,424
County's contributions subsequent to the measurement date	<u>120,081</u>	-
 Total	 <u>\$ 542,099</u>	 <u>\$ 574,695</u>

County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended March 31:</u>	Business-type	
	Gov't Activities	Activities
	Amount	Amount
2019	\$ 379,011	\$ 14,562
2020	321,813	12,365
2021	(3,085,173)	(118,537)
2022	<u>(1,385,610)</u>	<u>(53,237)</u>
 Total	 <u>\$ (3,769,959)</u>	 <u>\$ (144,847)</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Actuarial Assumptions

The total pension liability at March 31, 2018 was determined by using an actuarial valuation as of April 1, 2017, with update procedures used to roll forward the total pension liability to March 31, 2018.

The actuarial valuation used the following actuarial assumptions:

Actuarial cost method	Entry age normal
Inflation	2.50%
Salary scale	3.80% indexed by service
Projected COLAs	1.30% compounded annually
Decrements	Developed from the Plan's 2015 experience study of the period April 1, 2010 through March 31, 2015
Mortality improvement	Society of Actuaries Scale MP-2014
Investment rate of return	7.0% compounded annually, net of investment expenses

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expect future real rates of return (expected returns, net of pension plan investment expense and inflation) for equities and fixed income as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2018 are summarized below:

Long-Term Expected Rate of Return

Asset Type	Target Allocations in %	Long-Term Expected real rate of return in %
Domestic equity	36.0	4.55
International equity	14.0	6.35
Private equity	10.0	7.50
Real estate	10.0	5.55
Absolute return strategies	2.0	3.75
Opportunistic portfolio	3.0	5.68
Real assets	3.0	5.29
Bonds and mortgages	17.0	1.31
Cash	1.0	(0.25)
Inflation-indexed Bonds	4.0	1.25
Total	<u>100</u>	

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Discount Rate

The discount rate used to calculate the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the County's total proportionate share (including governmental activities and business-type activities) of the net pension liability calculated using the discount rate of 7.0%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.0%) or 1% higher (8.0%) than the current rate:

	1% Decrease (6.0%)	Current Discount (7.0%)	1% Increase (8.0%)
Proportionate Share of Net Pension liability (asset)	\$ 31,495,480	\$ 4,162,617	\$ (18,959,893)

Pension Plan Fiduciary Net Position (in Thousands)

The components of the current-year net pension liability of the employers as of March 31, 2018 were as follows:

Total pension liability	\$ 183,400,590
Net position	<u>(180,173,145)</u>
Net pension liability (asset)	\$ <u>3,227,445</u>
ERS net position as a percentage of total pension liability	<u>98.24%</u>

11. POSTEMPLOYMENT HEALTH CARE BENEFITS

Plan Description

The County provides certain healthcare benefits for retired employees, their dependents and certain survivors. The County recognizes the cost of postemployment healthcare in the year when the services are received and reports the accumulated liability from prior years.

The County provides continuation of medical insurance coverage to eligible employees who retire directly into the New York State Retirement System, and to eligible elected officials who have attained at least 10 years of service to the County. The plan is a single employer, postemployment healthcare benefits plan. The retirees and their beneficiaries receive this medical coverage for the remainder of their lives.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Funding Policy

The majority of employees do not contribute toward the cost of these post-employment benefits. However, the number of future retirees who contribute will continue to increase, as members of certain bargaining units and employees covered by the Management Compensation Plan will be required to contribute varying percentages based on their dates of hire. All retiree beneficiaries are required to contribute the full premiums for the respective plans. Actual medical claims paid on behalf of non-Medicare eligible retirees and their beneficiaries are self-funded by the County. Medicare eligible retirees and their beneficiaries are enrolled in a fully insured Medicare Advantage Plan. The County currently pays for postemployment healthcare benefits on a pay-as-you-go basis.

Employees Covered by Benefit Terms

At December 31, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefits	352
Inactive employees entitled to but not yet receiving benefits	-
Active Employees	529
Total Participants	<u>881</u>

Total OPEB Liability

The County's total OPEB liability of \$83,258,652 (\$80,041,286 in the governmental activities and \$3,217,366 in the business-type activities) was measured as of December 31, 2017, and was determined by an actuarial valuation as of January 1, 2018.

Changes in the Total OPEB Liability

	Governmental Activities	Business-type Activities	Total Primary Government
Balance at January 1, 2018, as restated	<u>\$ 70,148,130</u>	<u>\$ 2,880,651</u>	<u>\$ 73,028,781</u>
Changes for the year:			
Service cost	3,029,836	111,205	3,141,041
Interest	2,749,144	111,876	2,861,020
Changes in assumptions	6,158,066	224,612	6,382,678
Benefit payments	<u>(2,043,890)</u>	<u>(110,978)</u>	<u>(2,154,868)</u>
Net changes	<u>9,893,156</u>	<u>336,715</u>	<u>10,229,871</u>
Balance at December 31, 2018	<u>\$ 80,041,286</u>	<u>\$ 3,217,366</u>	<u>\$ 83,258,652</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.81% in 2017 to 3.31% in 2018.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Actuarial Assumptions and Other Inputs

The total OPEB liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions:

Discount rate	3.81% as of January 1, 2017; 3.31% as of January 1, 2018, based on an analysis of 20-Year Municipal Bond Index.
Real wage growth	2.50%
Health Care Cost Trends	Assumed rates in year one are: 7.5% for Pre-65 Medical, 5.8% for Post-65 Medicare Advantage, and 10.5% for Prescription Drug; all declining to an ultimate rate of 3.886% in 2075 and beyond.
Mortality	The sex-distinct RPH-2014 Mortality Tables for employees and healthy annuitants, adjusted backward to 2006 with scale MP-2014, and then adjusted for mortality improvements with scale MP-2017 mortality improvement scale on a fully generational basis.
Retirement Rates	Valuation is based on the most recent New York State Employees' Retirement System (ERS). ERS tables are based on version released in 2015.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents that the total OPEB liability for the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.31%) or 1 percentage point higher (4.31%) than the current discount rate:

	1 % Decrease	Current	1 % Increase
Total OPEB Liability	\$ 98,550,154	\$ 83,258,652	\$ 71,187,967

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following present the total OPEB Liability of the County, as well as what the County's total OPEB liability would be if it were calculated using the healthcare cost trend rates that are 1 percentage point lower and 1 percentage point higher than the current healthcare cost trend rate:

	1 % Decrease	Current	1 % Increase
Total OPEB Liability	\$ 69,007,700	\$ 83,258,652	\$ 103,581,405

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2018, the County recognized OPEB expense of \$6,776,917 (\$6,521,184 in the governmental activities and \$255,733 in the business-type activities). At December 31, 2018, the County did not report deferred inflows of resources related to OPEB and reported deferred outflows of resources related to OPEB from the following sources:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total Primary Government</u>
Changes in assumptions	\$ 5,415,862	\$ 191,960	\$ 5,607,822
County's contributions subsequent to the measurement date	<u>2,206,039</u>	<u>119,782</u>	<u>\$ 2,325,821</u>
Total	\$ 7,621,901	\$ 311,742	\$ 7,933,643

County contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended December 31:</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total Primary Government</u>
2019	\$ 742,204	\$ 32,652	\$ 774,856
2020	742,204	32,652	774,856
2021	742,204	32,652	774,856
2022	742,204	32,652	774,856
2023	742,204	32,652	774,856
2024 and thereafter	<u>1,704,842</u>	<u>28,700</u>	<u>1,733,542</u>
Total	\$ 5,415,862	\$ 191,960	\$ 5,607,822

Assets Accumulated in Trust

As of the date of the financial statement, New York State did not yet have legislation that would enable government entities to establish a qualifying trust for the purpose of funding other post employment benefits. As such, there are no assets accumulated in a trust that meets all of the criteria in *GASB Statement No. 75, Paragraph 4*.

12. SHORT-TERM OBLIGATIONS

Bond Anticipation Notes

Liabilities for bond anticipation notes (BANs) are generally accounted for in the Capital Projects Fund and the Enterprise Landfill Fund. Principal payments on BANs must be made annually. State Law requires that BANs issued for capital purposes be converted to long-term obligations within five years after the original issue date. However, BANs issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, providing that annual reductions of principal are made.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Short-term bond anticipation note payable detail as of December 31, 2018 and activity for the year then ended, was as follows:

Issued	Maturity	Interest Rate	Beginning	Issued	Deletions	Ending Balance
4/2017	4/2018	1.02%	\$ 4,000,000	\$ -	\$ (4,000,000)	\$ -
4/2018	4/2019	2.10%	-	3,965,000	-	3,965,000
11/2018	11/2019	3.00%	-	14,000,000	-	14,000,000
Total			\$ 4,000,000	\$ 17,965,000	\$ (4,000,000)	\$ 17,965,000

13. LONG-TERM LIABILITIES

Bonds

The County borrows funds on a long-term basis for the purpose of financing acquisition of equipment and construction of buildings and improvements. This policy enables the cost of capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term obligations represent a reconciling item between the fund and government-wide statements. Interest expense net of bond premium amortization for governmental activities for the year ended December 31, 2018 was \$418,192. Detail relating to general obligation bonds of the County, outstanding at December 31, 2018, is summarized as follows:

Description	Date of Issue	Final Maturity	Interest Rate	Balance
Governmental Activities				
Public safety communications	2010	2020	3.11 - 5.28%	\$ 3,825,000
Water line	2017	2036	2.00 - 3.125%	<u>1,250,000</u>
Total governmental activities				<u>\$ 5,075,000</u>
Business-type Activities				
Landfill expansion	2017	2036	2.00 - 3.125%	<u>3,985,000</u>
Total business-type activities				<u>\$ 3,985,000</u>

COUNTY OF MADISON, NEW YORK**Notes to Basic Financial Statements**

Principal and interest payments due on the bonds outstanding at December 31, 2018, for the primary government, are as follows:

Governmental Activities		
<u>Year Ending Date</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 1,930,000	\$ 187,814
2020	2,000,000	86,880
2021	55,000	33,863
2022	55,000	32,213
2023	60,000	30,488
2024-2028	325,000	124,163
2029-2033	380,000	71,438
2034-2036	270,000	13,125
 Total	 \$ 5,075,000	 \$ 579,984
 Business-type Activities		
<u>Year Ending Date</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 170,000	\$ 117,181
2020	170,000	112,931
2021	175,000	107,756
2022	185,000	102,356
2023	190,000	96,731
2024-2028	1,040,000	393,356
2029-2033	1,230,000	223,856
2034-2036	825,000	38,828
 Total	 \$ 3,985,000	 \$ 1,192,995

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Installment Purchase Debt - Leases

The County has two (2) Energy Performance Contract Lease Purchase Agreements that were issued to finance energy-related improvements. Detail relating to the leases outstanding at December 31, 2018, is summarized as follows:

Description	Date of Issue	Final Maturity	Interest Rate	Balance
Governmental Activities				
Energy efficiency lease #1	2016	2033	2.98%	\$ 2,310,747
Energy efficiency lease #2	2016	2026	3.25%	<u>102,921</u>
Total governmental activities				\$ <u>2,413,668</u>

Principal and interest payments due on the leases outstanding at December 31, 2018, for the primary government, are as follows:

Governmental Activities		
<u>Year Ending Date</u>	<u>Principal</u>	<u>Interest</u>
2019	\$ 199,813	\$ 72,205
2020	230,586	66,224
2021	173,744	59,325
2022	191,972	54,117
2023	140,415	48,362
2024-2028	745,588	173,884
2029-2033	<u>731,550</u>	<u>63,060</u>
Total	<u>\$ 2,413,668</u>	<u>\$ 537,177</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

Loan Payable - EFC Financing

The County received interest-free financing from the New York State Environmental Facilities Corporation (EFC) in the amount of \$3,310,000 to finance a Sewer Pipeline Project in the Enterprise Landfill Fund. In 2018, the loan was converted into a long-term obligation at the completion of the project. At December 31, 2018, principal payments are due as follows:

<u>Year Ending Date</u>	<u>Principal</u>
2019	\$ 109,000
2020	109,000
2021	109,000
2022	106,687
2023	109,000
2024-2028	545,000
2029-2033	545,000
2034-2038	545,000
2039-2043	545,000
2044-2048	<u>533,313</u>
 Total	 <u>\$ 3,256,000</u>

Long-term Liabilities

The following is a summary of changes in long-term liabilities that occurred during the fiscal year ending December 31, 2018:

	Beginning		Due within		
	Balance (restated)	Additions	Deletions	Ending Balance	One Year
Governmental Activities:					
Serial bonds	\$ 6,945,000	\$ -	\$ (1,870,000)	\$ 5,075,000	\$ 1,930,000
Unamortized bond premium	145,086	-	(61,448)	83,638	61,448
Installment purchase debt	2,579,599	-	(165,931)	2,413,668	199,813
Compensated absences	4,019,613	144,994	-	4,164,607	-
Net pension liability	10,650,010	-	(6,649,735)	4,000,275	-
OPEB	<u>70,148,130</u>	<u>11,937,046</u>	<u>(2,043,890)</u>	<u>80,041,286</u>	<u>-</u>
 Total	 <u>\$ 94,487,438</u>	 <u>\$ 12,082,040</u>	 <u>\$ (10,791,004)</u>	 <u>\$ 95,778,474</u>	 <u>\$ 2,191,261</u>

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

	Beginning		Due within		
	Balance (restated)	Additions	Deletions	Ending Balance	One Year
Business-type Activities:					
Serial bonds	\$ 4,150,000	\$ -	\$ (165,000)	\$ 3,985,000	\$ 170,000
Loan payable	-	3,256,000	-	3,256,000	109,000
Compensated absences	172,555	-	(23,330)	149,225	-
Landfill closure/ post-closure	6,230,978	1,716,143	-	7,947,121	-
Net pension liability	409,190	-	(246,848)	162,342	-
OPEB	2,880,651	447,693	(110,978)	3,217,366	-
Total	\$ 13,843,374	\$ 5,419,836	\$ (546,156)	\$ 18,717,054	\$ 279,000

14. LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and Federal law and regulations require the County to place a final cover on its municipal landfill site when it stops accepting waste, and to perform certain maintenance and monitoring function at the site for 30 years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post-closure care costs as a liability based on landfill capacity used each year. The \$7,947,121 reported in the Landfill Fund as landfill closure and post-closure care liability represents the cumulative amount reported to date.

The landfill is comprised of the East Side and West Side, with the West Side being the active portion of the landfill. Based upon a projected landfill usage rate of 60,000 tons per year, the estimated remaining life of the constructed west side landfill after January 2019 is 5 years and 10 months.

These amounts are based on estimates of what it would cost to perform all post closure care as of December 31, 2018. Actual costs may be higher in the near term due to final approval of certain elements by the New York State Department of Environmental Conservation, inflation, changes in technology or changes in regulations.

15. SIGNIFICANT CLAIMS AND CONTINGENT LIABILITIES

Other Matters

The County is subject to a number of lawsuits in the ordinary conduct of its affairs. Such lawsuits and claims are not, in the opinion of management, expected to have a material effect on the County's financial condition.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

16. INSURANCE AND COMMITMENTS

The County purchases commercial insurance coverage and is self-insured for the deductible portion of its general liability risks. The County also funds its Workers' Compensation claim liability through a municipal workers' compensation risk pool, of which the County is the sponsoring member. In addition, the County is self-funded for its major medical, surgical, and hospital claims, which are administered by a third-party claims administrator. At December 31, 2018, the County has recognized \$295,768 as part of its accounts payable liability in the General Fund representing incurred but not yet reported health insurance claims. At December 31, 2018, the County also recognized \$86,385 as part of its accounts payable liability in the General Fund representing incurred but not yet reported dental and prescription claims.

The County has also accrued a liability of \$1,607,798 for workers' compensation premiums, unresolved claims and legal costs in its business-type activities and major enterprise fund (Workers' Compensation) at December 31, 2018. A reconciliation of workers' compensation claims is presented below.

Liability at January 1, 2018	\$ 2,204,957
Claims and changes in estimates	1,027,998
Claim payments	<u>(1,625,157)</u>
Liability at December 31, 2018	<u>\$ 1,607,798</u>

County employees are entitled to coverage under the New York State Unemployment Insurance Law. The County has elected to discharge its liability to the New York State Unemployment Insurance Fund by the benefit reimbursement method, a dollar-for-dollar reimbursement for benefits paid to County employees and charged to the County's account. There was no change in commercial coverage during 2018, and settled claims have not exceeded commercial coverage in any of the past five fiscal years.

The County has also entered into numerous operating lease agreements which, in the opinion of management, are not considered to be material.

COUNTY OF MADISON, NEW YORK

Notes to Basic Financial Statements

17. FEDERAL AND STATE FUNDED PROGRAMS

The County participates in a number of Federal and New York State grant and assistance programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial. Expenditures disallowed by completed audits have generally been immaterial in nature and, accordingly, have been reflected as adjustments to revenues in the year the expenditure was determined to be unallowable.

18. SPECIAL ITEM

Through December 31, 2017 the Sewer District was governed by the Madison County Board of Supervisors which appointed a five member Madison County Sewer District Board consisting of members from the Towns of Cazenovia and Nelson and the Village of Cazenovia. On January 1, 2018 the County transferred ownership, administration and operation of the Madison County Sewer District Treatment Plant and the corresponding sewerage system assets to the Town of Cazenovia, New York. The following assets were transferred:

	Governmental	
	Sewer Fund	Activities
Cash	\$ (792,682)	\$ (79,682)
Capital assets, net	<u>-</u>	<u>(2,822,051)</u>
Special item	<u>\$ (792,682)</u>	<u>\$ (2,901,733)</u>

19. SUBSEQUENT EVENTS

In April 2019, the County renewed bond anticipation notes in the amount of \$3,925,000, which carry an interest rate of 2.125% and a maturity date of April 10, 2020.

COUNTY OF MADISON, NEW YORK

Required Supplementary Information

Statement of Revenues, Expenditures and Change in Fund Balance

Budget and Actual - General Fund (Unaudited)

For the year ended December 31, 2018

	Original Budget (Adopted)	Budget (Amended)	Actual	Intrafund Activity	Favorable (Unfavorable) Variance
REVENUES:					
Real property taxes	\$ 37,754,090	\$ 37,754,090	\$ 37,859,171	\$ -	\$ 105,081
Real property tax items	1,300,000	1,300,000	1,164,612	-	(135,388)
Non-property tax items	26,080,000	27,891,626	29,804,661	-	1,913,035
Departmental income	5,982,310	6,101,877	5,991,298	-	(110,579)
Intergovernmental charges	213,800	213,800	210,175	-	(3,625)
Use of money and property	112,854	112,854	227,108	-	114,254
Licenses and permits	20,000	20,000	10,160	-	(9,840)
Fines and forfeitures	126,750	126,750	81,629	-	(45,121)
Sale of property and compensation for loss	891,328	908,564	1,095,987	-	187,423
Miscellaneous local sources	1,558,800	2,205,563	1,793,370	-	(412,193)
Interfund revenues	2,068,861	2,090,292	62,213	1,603,939	(424,140)
State aid	14,443,943	19,130,365	17,303,353	-	(1,827,012)
Federal aid	<u>7,295,643</u>	<u>8,018,349</u>	<u>7,042,919</u>	<u>-</u>	<u>(975,430)</u>
Total revenues	<u>97,848,379</u>	<u>105,874,130</u>	<u>102,646,656</u>	<u>1,603,939</u>	<u>(1,623,535)</u>
EXPENDITURES:					
Current -					
General governmental support	25,877,287	30,035,788	27,261,593	981,206	(1,792,989)
Education	4,963,268	5,566,806	5,184,639	-	(382,167)
Public safety	16,632,087	18,235,227	16,546,125	438,934	(1,250,168)
Public health	7,686,537	7,974,712	7,160,341	58,998	(755,373)
Transportation	344,000	1,094,000	333,925	-	(760,075)
Economic assistance and opportunity	31,210,103	31,390,185	28,771,240	67,623	(2,551,322)
Culture and recreation	771,691	989,597	1,032,619	-	43,022
Home and community services	1,418,314	1,925,850	1,731,494	-	(194,356)
Employee benefits	<u>1,579,322</u>	<u>1,793,601</u>	<u>2,165,754</u>	<u>57,178</u>	<u>429,331</u>
Total expenditures	<u>90,482,609</u>	<u>99,005,766</u>	<u>90,187,730</u>	<u>1,603,939</u>	<u>(7,214,097)</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>7,365,770</u>	<u>6,868,364</u>	<u>12,458,926</u>	<u>-</u>	<u>(8,837,632)</u>
OTHER FINANCING SOURCES (USES):					
Operating transfers - in	-	62,131	62,131	-	-
Operating transfers - out	<u>(12,742,920)</u>	<u>(13,355,246)</u>	<u>(13,584,730)</u>	<u>-</u>	<u>(229,484)</u>
Total other financing uses	<u>(12,742,920)</u>	<u>(13,293,115)</u>	<u>(13,522,599)</u>	<u>-</u>	<u>(229,484)</u>
CHANGE IN FUND BALANCE	<u>\$ (5,377,150)</u>	<u>\$ (6,424,751)</u>	<u>(1,063,673)</u>	<u>\$ -</u>	<u>\$ (9,067,116)</u>
FUND BALANCE - beginning of year				<u>28,330,331</u>	
FUND BALANCE - end of year				<u>\$ 27,266,658</u>	

COUNTY OF MADISON, NEW YORK

Required Supplementary Information (Unaudited)

Schedule of Changes in Total OPEB Liability and Related Ratios
For the year ended December 31, 2018

	Last 10 Fiscal Years									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Total OPEB Liability										
Service cost	\$ 3,141,041									
Interest	2,861,020									
Changes of benefit terms	-									
Differences between expected and actual experience	-									
Changes in assumptions	6,382,678									
Benefit payments	(2,154,868)									
Total change in total OPEB liability	10,229,871									
Total OPEB liability - beginning	73,028,781									
Total OPEB liability - ending	83,258,652									
 Covered-employee payroll	 \$ 27,245,238									
 Total OPEB liability as a percentage of covered- employee payroll	 305.59%									

Information for the periods prior to implementation of GASB 75 is unavailable and will be completed for each year going forward as they become available.

Notes to schedule:

Changes of assumptions: Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following reflects the discount rate used each period:

Discount rate 3.31% 3.81%

Information for the periods prior to implementation of GASB 75 is unavailable and will be completed for each year going forward as they become available.

Plan assets: No assets are accumulated in a trust that meets all of the criteria of GASB Statement No. 75, paragraph 4 to pay benefits.

COUNTY OF MADISON, NEW YORK

Required Supplementary Information

Schedule of Proportionate Share of Net Pension Liability (Unaudited)

For the year ended December 31, 2018

NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN - ERS	Last 10 Fiscal Years (Dollar amounts displayed in thousands)									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Proportion of the net pension liability (asset)	0.1290%	0.1177%	0.1171%	0.1153%						
Proportionate share of the net pension liability (asset)	\$ 4,163	\$ 11,059	\$ 18,794	\$ 3,895						
Covered-employee payroll	\$ 26,935	\$ 27,203	\$ 24,749	\$ 23,264						
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	15.46%	40.65%	75.94%	16.74%						
Plan fiduciary net position as a percentage of the total pension liability (asset)	98.24%	94.70%	90.70%	97.95%						

Information for the periods prior to implementation of GASB 68 is unavailable and will be completed for each year going forward as they become available.

COUNTY OF MADISON, NEW YORK

Required Supplementary Information

Schedule of Contributions - Pension Plans (Unaudited)

For the year ended December 31, 2018

NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN - ERS	Last 10 Fiscal Years (Dollar amounts displayed in thousands)									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Contractually required contribution	\$ 4,112	\$ 4,283	\$ 3,936	\$ 4,257						
Contributions in relation to the contractually required contribution	<u>4,112</u>	<u>4,283</u>	<u>3,936</u>	<u>4,257</u>						
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -						
Covered-employee payroll	\$ 26,935	\$ 27,203	\$ 24,749	\$ 23,264						
Contributions as a percentage of covered-employee payroll	15.27%	15.74%	17.00%	18.30%						

Information for the periods prior to implementation of GASB 68 is unavailable and will be completed for each year going forward as they become available.

COUNTY OF MADISON, NEW YORK

Supplementary Information

Combining Balance Sheet - Nonmajor Governmental Funds
December 31, 2018

	<u>Special Revenue Funds</u>	<u>Debt Service Fund</u>	<u>Total Nonmajor Governmental Funds</u>
ASSETS			
Cash and cash equivalents, unrestricted	\$ 360,953	\$ 544,375	\$ 905,328
Cash and cash equivalents, restricted	1,729,941	-	1,729,941
Accounts receivable, net	646,674	-	646,674
Loans receivable	314,351	-	314,351
Due from other funds	296,498	-	296,498
Prepaid expenditures	26,717	-	26,717
Inventories	446,386	-	446,386
 Total assets	<u>\$ 3,821,520</u>	<u>\$ 544,375</u>	<u>\$ 4,365,895</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
LIABILITIES:			
Accounts payable and other accrued liabilities	\$ 135,609	\$ -	\$ 135,609
Due to other funds	<u>181,771</u>	<u>-</u>	<u>181,771</u>
 Total liabilities	<u>317,380</u>	<u>-</u>	<u>317,380</u>
DEFERRED INFLOWS OF RESOURCES:			
Unearned revenue	<u>929,664</u>	<u>-</u>	<u>929,664</u>
FUND BALANCES:			
Nonspendable	473,103	-	473,103
Restricted	1,952,377	544,375	2,496,752
Committed	304,534	-	304,534
Unassigned	(155,538)	-	(155,538)
 Total fund balances	<u>2,574,476</u>	<u>544,375</u>	<u>3,118,851</u>
 Total liabilities, deferred inflows of resources and fund balances	<u>\$ 3,821,520</u>	<u>\$ 544,375</u>	<u>\$ 4,365,895</u>

COUNTY OF MADISON, NEW YORK

Supplementary Information

Combining Statement of Revenues, Expenditures and Change in Fund Balances -

Nonmajor Governmental Funds

For the year ended December 31, 2018

	Special Revenue <u>Funds</u>	Debt Service <u>Fund</u>	Total Nonmajor Governmental <u>Funds</u>
REVENUES:			
Real property taxes	\$ 7,000	\$ -	\$ 7,000
Departmental income	57,649	-	57,649
Intergovernmental charges	13,979	-	13,979
Use of money and property	10,954	-	10,954
Sale of property and compensation for loss	132,631	-	132,631
Miscellaneous local sources	17,810	-	17,810
Interfund revenues	716,272	-	716,272
State aid	155,323	-	155,323
Federal aid	653,393	-	653,393
 Total revenues	 1,765,011	 -	 1,765,011
EXPENDITURES:			
Current -			
Public safety	11,754	-	11,754
Transportation	2,761,629	-	2,761,629
Economic assistance and opportunity	636,298	-	636,298
Home and community services	416,881	-	416,881
Employee benefits	189,995	-	189,995
Debt service -			
Principal	-	2,035,931	2,035,931
Interest	-	359,109	359,109
 Total expenditures	 4,016,557	 2,395,040	 6,411,597
DEFICIENCY OF REVENUES OVER EXPENDITURES	(2,251,546)	(2,395,040)	(4,646,586)
OTHER FINANCING SOURCES:			
Operating transfers - in	1,575,847	2,379,176	3,955,023
Operating transfers - out	(74,131)	-	(74,131)
Special item (Note 18)	(792,681)	-	(792,681)
 Total other financing sources	 709,035	 2,379,176	 3,088,211
CHANGE IN FUND BALANCE	(1,542,511)	(15,864)	(1,558,375)
FUND BALANCE - beginning of year	4,116,987	560,239	4,677,226
FUND BALANCE - end of year	\$ 2,574,476	\$ 544,375	\$ 3,118,851

COUNTY OF MADISON, NEW YORK

Supplementary Information

Combining Balance Sheet - Nonmajor Special Revenue Funds

December 31, 2018

	Community Development	Cowaselon Creek	Law Enforcement Trust	Road Machinery	Water District	Sewer District	Total Nonmajor Special Revenue Funds
ASSETS							
Cash and cash equivalents, unrestricted	\$ 82,819	\$ 70,751	\$ 76,828	\$ 130,555	\$ -	\$ -	\$ 360,953
Cash and cash equivalents, restricted	1,288,466	-	-	441,475	-	-	1,729,941
Accounts receivable, net	633,718	-	-	12,956	-	-	646,674
Loans receivable	314,351	-	-	-	-	-	314,351
Due from other funds	1,917	-	-	294,581	-	-	296,498
Prepaid expenditures	10,308	-	-	16,409	-	-	26,717
Inventories	-	-	-	446,386	-	-	446,386
Total assets	\$ 2,331,579	\$ 70,751	\$ 76,828	\$ 1,342,362	\$ -	\$ -	\$ 3,821,520
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
LIABILITIES:							
Accounts payable and other accrued liabilities	\$ 17,950	\$ -	\$ -	\$ 105,149	\$ 12,510	\$ -	\$ 135,609
Due to other funds	10,334	-	-	28,409	143,028	-	181,771
Total liabilities	28,284	-	-	133,558	155,538	-	317,380
DEFERRED INFLOWS OF RESOURCES:							
Unearned revenue	929,664	-	-	-	-	-	929,664
FUND BALANCES:							
Nonspendable	10,308	-	-	462,795	-	-	473,103
Restricted	1,363,323	70,751	76,828	441,475	-	-	1,952,377
Committed	-	-	-	304,534	-	-	304,534
Unassigned	-	-	-	(155,538)	-	-	(155,538)
Total fund balances	1,373,631	70,751	76,828	1,208,804	(155,538)	-	2,574,476
Total liabilities, deferred inflows of resources and fund balances	\$ 2,331,579	\$ 70,751	\$ 76,828	\$ 1,342,362	\$ -	\$ -	\$ 3,821,520

COUNTY OF MADISON, NEW YORK

Supplementary Information

Combining Statement of Revenues, Expenditures and Change in Fund Balances -

Nonmajor Special Revenue Funds

For the year ended December 31, 2018

	<u>Community Development</u>	<u>Cowaselon Creek</u>	<u>Law Enforcement Trust</u>	<u>Road Machinery</u>	<u>Water Fund</u>	<u>Sewer District</u>	Total Nonmajor Special Revenue Funds
REVENUES:							
Real property taxes	\$ -	\$ 7,000	\$ -	\$ -	\$ -	\$ -	\$ 7,000
Departmental income	57,163	-	-	-	160	326	57,649
Intergovernmental charges	-	-	-	13,979	-	-	13,979
Use of money and property	3,286	-	20	7,575	-	73	10,954
Sale of property and compensation for loss	-	-	-	132,631	-	-	132,631
Miscellaneous local sources	8,853	-	8,957	-	-	-	17,810
Interfund revenues	127,656	-	-	588,616	-	-	716,272
State aid	155,323	-	-	-	-	-	155,323
Federal aid	653,393	-	-	-	-	-	653,393
 Total revenues	 1,005,674	 7,000	 8,977	 742,801	 160	 399	 1,765,011
EXPENDITURES:							
Current -							
Public safety	-	-	11,754	-	-	-	11,754
Transportation	-	-	-	2,761,629	-	-	2,761,629
Economic assistance and opportunity	635,498	800	-	-	-	-	636,298
Home and community services	261,183	-	-	-	155,698	-	416,881
Employee benefits	-	-	-	189,995	-	-	189,995
 Total expenditures	 896,681	 800	 11,754	 2,951,624	 155,698	 -	 4,016,557
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES							
	108,993	6,200	(2,777)	(2,208,823)	(155,538)	399	(2,251,546)
OTHER FINANCING SOURCES (USES):							
Operating transfers - in	-	-	-	1,575,847	-	-	1,575,847
Operating transfers - out	(62,131)	-	-	(12,000)	-	-	(74,131)
Special item (Note 18)	-	-	-	-	-	(792,681)	(792,681)
 Total other financing sources	 (62,131)	 -	 -	 1,563,847	 -	 (792,681)	 709,035
CHANGE IN FUND BALANCE							
FUND BALANCE - beginning of year	46,862	6,200	(2,777)	(644,976)	(155,538)	(792,282)	(1,542,511)
 FUND BALANCE - end of year	 \$ 1,373,631	 \$ 70,751	 \$ 76,828	 \$ 1,208,804	 \$ (155,538)	 \$ -	 \$ 2,574,476

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

July 31, 2019

To the Board of Supervisors of
County of Madison, New York

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of County of Madison, New York (the County), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 31, 2019. Our report includes a reference to other auditors who audited the financial statements of Madison County Industrial Development Agency as described in our report on County of Madison, New York's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by that auditor.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's basic financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE**

July 31, 2019

Members of the Madison County Board of
Supervisors
County of Madison, New York

Report on Compliance for Each Major Federal Program

We have audited the County of Madison, New York's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have direct and material effect on each of the County's major federal programs for the year ended December 31, 2018. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

The County's basic financial statements include the operations of Madison County Industrial Development Agency whose federal awards are not included in the schedule of expenditures of federal awards for the year ended December 31, 2018. Our audit, described below, did not include the federal awards of the above entity as this entity conducted separate audits in accordance with OMB Uniform Guidance, if required.

Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2018.

Report on Internal Control over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

COUNTY OF MADISON, NEW YORK

Schedule of Expenditures of Federal Awards

For the year ended December 31, 2018

Federal Grantor/Pass-through Grantor/Program Title	CFDA #	Pass- Through Entity Identification Number	Federal Expenditures	Provided to Subrecipients
U.S. Department of Agriculture:				
Passed- through NYS Department of Family Assistance:				
SNAP Cluster				
State Administration Matching Grants for the Supplemental Nutrition Assistance Program	10.561		\$ 541,409	
Total SNAP Cluster			541,409	
Total Department of Agriculture			541,409	
U.S. Department of Housing & Urban Development:				
Passed-through New York State Housing & Urban Development:				
Community Development Block Grants/Entitlement Grants:	14.218	6865B883-17	93,401	7,117
Total Department of Housing and Urban Development			93,401	7,117
U.S. Department of Justice:				
Direct Program:				
Bulletproof Vest Partnership Program	16.607		21,495	
Total Department of Justice			21,495	
U.S. Department of Labor:				
Passed-through County of Herkimer, New York:				
WIOA Cluster				
WIOA Adult Program	17.258		238,693	
WIOA Youth Activities	17.259		137,463	
WIOA Dislocated Water Formula Grants	17.278		99,822	
Total WIOA Cluster			475,978	
Total Department of Labor			475,978	
U.S. Department of Transportation:				
Passed-through New York State Governors Committee Traffic Safety:				
Highway Safety Cluster				
State and Community Highway Safety	20.600		34,211	
National Priority Safety Programs	20.616		5,966	
Total Highway Safety Cluster			40,177	
Total Passed-through New York State Governors Committee Traffic Safety			40,177	
Passed-through New York State Department of Transportation				
Highway Planning Cluster				
Highway Planning and Construction	20.205		1,414,438	
Total Highway Planning Cluster			1,414,438	
Total Passed-through New York State Department of Transportation			1,414,438	
Total Department of Transportation			1,454,615	
U.S. Department of Education:				
Passed-through NYS Department of Health Early Intervention:				
Special Education Cluster				
Special Education-Grants for Infants and Families	84.181		37,835	
Total Special Education Cluster			37,835	
Total Department of Education			37,835	
Executive Office of the President				
Direct Program:				
Drug-Free Community Support Program Grant	95.009		1,640	
Total Executive Office of the President			1,640	

The accompanying notes are an integral part of this schedule.

COUNTY OF MADISON, NEW YORK

Schedule of Expenditures of Federal Awards

For the year ended December 31, 2018

Federal Grantor/Pass-through Grantor/Program Title	CFDA #	Pass- Through Entity Identification Number	Federal Expenditures	Provided to Subrecipients
U.S. Department of Health and Human Service:				
Passed-through Health Research, Inc.:				
Public Health Emergency Preparedness				
Center for Disease Control and Prevention	93.069		48,550	
Environmental Public Health and Emergency Response	93.070		95,038	
Total Passed-through Health Research, Inc.			143,588	
Passed-through NYS Department of Health				
Immunization Cooperative Agreements	93.268		11,846	
Maternal and Child Health Services Block Grant	93.994		26,603	
Total Department of Health			38,449	
Passed-through NYS Department of Family Assistance				
Promoting Safe and Stable Families	93.556		15,379	
Temporary Assistance for Needy Families (TANF)	93.558		3,300,817	
Child Support Enforcement	93.563		452,051	
Low-Income Home Energy Assistance	93.568		2,815,746	
Child Care and Development Block Grant	93.575		834,284	
Stephanie Tubbs Jones child Welfare Services Program	93.645		113,472	
Foster Care Title IV-E	93.658		427,563	
Adoption Assistance	93.659		223,513	
Social Services Block Grant	93.667		451,521	
Chafee Foster Care Independence Program	93.674		4,960	
Children's Health Insurance Program	93.767		39,640	
Medicaid Cluster				
Medical Assistance Program	93.778		73,622,656	
Total Medicaid Cluster			73,622,656	
Total Passed-through NYS Department of Family Assistance			82,301,602	
Passed-through Madison County Council on Alcohol and Substance Abuse				
Block Grants for Prevention and Treatment of Substance Abuse	93.959		293,698	
Total Passed-through Madison County Council on Alcohol and Substance Abuse			293,698	
Total Department of Health and Human Services			82,777,337	
U.S. Department of Homeland Security				
Direct:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036		99,009	
Homeland Security Grant Program - FY15 SLETPP Grant	97.067	T971452	3,073	
Homeland Security Grant Program - FY15 Explosive Detection Canine	97.067	T971459	7,969	
Homeland Security Grant Program - FY15 SHSP Grant	97.067	SH15-1060-D01	26,439	
Homeland Security Grant Program - FY16 SLETPP Grant	97.067	T971462	4,186	
Homeland Security Grant Program - FY16 Explosive Detection Canine	97.067	T837069	557	
Homeland Security Grant Program - FY16 SHSP Grant	97.067	SH16-1020-D00	37,820	
Homeland Security Grant Program - FY16 Tactical Team Grant	97.067	C971469	32,535	
Homeland Security Grant Program - FY17 SLETPP Grant	97.067	T971472	11,111	
Homeland Security Grant Program - FY17 SHSP Grant	97.067	SH17-1020-D00	17,020	
Homeland Security Grant Program - FY17 Tactical Team Grant	97.067	C971479	44,439	
Homeland Security Grant Program - FY17 EMPG Grant	97.067	EM17-1032-D00	32,331	
Total Homeland Security Grant Program CyberTipline			217,480	
CyberTipline	97.076		6,200	
Total Department of Homeland Security			322,689	
Total Expenditures of Federal Awards			\$ 85,726,399	\$ 7,117

The accompanying notes are an integral part of this schedule.

COUNTY OF MADISON, NEW YORK

Notes to Schedule of Expenditures of Federal Awards

1. BASIS OF PRESENTATION

Pass-Through Programs

Where the County of Madison, New York (the County) receives funds from a government entity other than the federal government (pass-through), the funds are accumulated based upon the Catalog of Federal Domestic Assistance (CFDA) number when advised by the pass through grantor. Identifying numbers, other than CFDA numbers, which may be assigned by pass-through grantors, are not maintained in the County's financial management system. County management has identified certain pass-through identifying numbers and included them in the schedule of expenditures of federal awards (SEFA).

Non-Monetary Federal Programs

The County is awarded financial assistance programs that do not result in cash receipts or disbursements, termed "non-monetary programs." During the fiscal year ended December 31, 2018, the County distributed \$73,022,382 of medical services and goods that were received by participants in the Medical Assistance Program (CAFDA Number 93.778), and \$2,641,752 of energy assistance to eligible persons under the Low-Income Home Energy Assistance Program (CFDA 93.568), as listed in the accompanying schedule.

2. BASIS OF ACCOUNTING

The SEFA is presented in accordance with accounting principles generally accepted in the United States of America and is derived from the County's general ledger. Federal expenditures are recorded when an allowable cost is incurred under the applicable program and is due and payable. For programs with funding ceilings and caps, federal expenditures are only recorded and presented in the SEFA up to such amounts.

3. INDIRECT COSTS

Indirect costs are included in the reported expenditures to the extent such costs are included in the federal financial reports used as the source for the data presented. The County has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

4. MATCHING COSTS

Matching costs (i.e., the County's share of certain program costs) are not included in the schedule of expenditures of federal awards.

COUNTY OF MADISON, NEW YORK

Schedule of Findings and Questioned Costs
For the year ended December 31, 2018

Part I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued on whether the County's Internal control over financial reporting:	Unmodified
Material weakness(es) identified?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Significant deficiencies identified?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> None reported
Noncompliance material to financial statements noted?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> None reported

Federal Awards

Internal control over major programs:	Unmodified
Material weakness(es) identified?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Significant deficiencies identified?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> None reported

Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance, 2 CFR Section 200.516(a)?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

The dollar threshold to determine Type A programs was \$2,571,792.

The major federal program of the County for the year ended December 31, 2018 was as follows:

U.S. Department of Health and Human Services

Medical Assistance Program (93.778)

The County was considered a low-risk auditee for the year ended December 31, 2018.

Part II – Financial Statement Findings

None

Part III – Federal Award Findings and Questioned Costs

None