

ATTACHMENT 2

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM (LIHEAP)

DETAILED MODEL PLAN

PUBLIC LAW 97-35, AS AMENDED

FISCAL YEAR (FY) 2014

GRANTEE: New York State Office of Temporary and Disability Assistance (NYS OTDA)
EIN: 1-14-601-3200-K1

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PLEASE CHECK ONE: TRIBE _____ STATE X INSULAR AREA _____

Department of Health and Human Services
Administration for Children and Families
Office of Community Services
Washington, DC 20447

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01
OMB Approval No. 0970-0075
Expiration Date: 04/30/2014

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)

Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant in years in which the grantee is not permitted to file an abbreviated plan. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Assurances

The **New York State Office of Temporary and Disability Assistance (NYS OTDA)** agrees to:

(1) Use the funds available under this title to--

(A) Conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5);

(B) Intervene in energy crisis situations;

(C) Provide low-cost residential weatherization and other cost-effective energy-related home repair; and,

(D) Plan, develop, and administer the State's program under this title including leveraging programs.

And the State agrees not to use such funds for any purposes other than those specified in this title;

(2) make payments under this title only with respect to--

(A) Households in which one or more individuals are receiving--

(i) Assistance under the State program funded under part A of title IV of the Social Security Act;

(ii) Supplemental security income payments under title XVI of the Social Security Act;

(iii) Food Stamps under the Food Stamp Act of 1977; or,

(iv) Payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978.

(B) Households with incomes which do not exceed the greater of—

(i) An amount equal to 150 percent of the poverty level for such State; or,

(ii) An amount equal to 60 percent of the State median income.

except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

(3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

(4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, Particularly low-income energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act;

(5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;

(6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that—

(A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and,

(B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;

(7) If the State chooses to pay home energy suppliers directly, establish procedures to --

(A) notify each participating household of the amount of assistance paid on its behalf;

(B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;

(C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and,

(D) ensure that the provision of vendor payments remains at the option of the State in consultation with local grantees and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs.

(8) provide assurances that--

(A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and.

(B) the State will treat owners and renters equitably under the program assisted under this title.

(9) Provide that--

(A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and,

(B) the State will pay from non-Federal sources the remaining costs of planning and administering the program assisted under this title and will not use Federal funds for such remaining cost [except for the costs of the activities described in paragraph (16)].

(10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");

(11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;

(12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);

(13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and,

(14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.

(15) * beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.

*** This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.**

(16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance, including needs assessments, counseling, and assistance with energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

Certification to the Assurances: As Chief Executive Officer, I agree to comply with the sixteen assurances contained in Title XXVI of the Omnibus Budget Reconciliation Act of 1981, as amended.* By signing these assurances, I also agree to abide by the standard assurances on lobbying, debarment and suspension, and a drug-free workplace.

Signature of the Tribal or Board Chairperson or Chief Executive Officer of the State or Territory**

Signature: _____

Title: _____

Date: _____

*** Indian tribes/tribal organizations, and territories with annual regular LIHEAP allotments of \$200,000 or less, are not subject to assurance 15, and thus must only certify to 15 assurances.**

**** If a person other than the Chief Executive Officer of the State or territory, or Tribal Chairperson or Board Chairperson of a tribal organization, is signing the certification to the assurances, a letter must be submitted delegating such authority. (PLEASE ATTACH DELEGATION of AUTHORITY.) The delegation must include authority to sign the assurances, not just to administer the program.**

***** HHS needs the EIN (Entity Identification Number) of the State, territory or Tribal agency that is to receive the grant funds before it can issue the grant.**

In the above assurances which are quoted from the law, "State" means the 50 States, the District of Columbia, an Indian Tribe or Tribal Organization, or a Territory; "title" of the Act refers to Title XXVI of the Omnibus Budget Reconciliation Act of 1981 (OBRA), as amended, the "Low

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Income Home Energy Assistance Act"; "section" means Section 2605 of OBRA; and, "subsection" refers to Section 2605(b) of OBRA.

Statutory References

2605(a)

2605(b)(1) → Please check which components you will operate under the LIHEAP program. (Note: You must provide information for each component designated here as requested elsewhere in this plan.)

(use of funds)

		Dates of Operation
X	Heating Assistance	*11/18/13-2/1/14
X	Cooling Assistance	**4/1/14-8/29/14
X	Crisis assistance	***1/2/14-3/17/14
	Heating Equipment Repair Replacement	
X	Weatherization Assistance	

*Opening of the heating assistance component is contingent upon the availability of federal funds. Early Outreach to households with a vulnerable individual who received a benefit in 2012-13 will begin on August 26, 2013. NYS reserves the right to open the heating assistance component earlier or later than 11/18/13, to extend its operation beyond 3/17/14.

** Opening of the cooling component is contingent upon the availability of federal funds. NYS reserves the right to open the cooling component earlier or later than 4/1/14, to extend its operation beyond 8/29/14 or to close this component earlier than 8/29/14.

*** Opening of the crisis component is contingent upon the availability of federal funds. NYS reserves the right to open the crisis component earlier or later than 1/2/14, to extend its operation until 3/17/14 or later. NYS will not operate a HEAP funded Heating Equipment Repair and Replacement Component for the 2013-14 HEAP season but reserves the right to operate such a component, which may or may not be limited to the repair/replacement of heating equipment damaged due to natural or man-made disasters.

NYS reserves the right to modify the program based on the availability of additional federal funds, either formula or emergency contingency funding, or as a result of reduced federal formula funding.

The selection of any of the listed program changes is dependent upon factors that include, but are not limited to: 1) the amount of additional funding; 2) parameters or conditions attached to the funds; 3) the season (i.e., heating or cooling) during which the funds become available; 4) the timing of the release of additional funding; and 5) the amount of the reduction of reduced federal formula funding and the timing of such reduction.

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

If additional funds become available in advance of or during the heating season, NYS may:

- Issue additional regular and/or emergency benefits. Such benefit amounts may be less than, equal to, or greater than the amount of the first regular and/or first emergency benefit;
- Increase the regular and/or emergency benefit amounts;
- Provide a supplemental benefit to any household receiving a regular HEAP benefit during the most recent/current program year;
- Implement additional outreach and referral activities;
- Operate a heating equipment repair/replacement component, which may be limited to the repair/replacement of heating equipment damaged due to natural or man-made disasters; and/or,
- Increase the percentage of funds provided to low income weatherization.

If additional funds become available during the cooling season, NYS may:

- Provide a benefit for cooling energy costs to eligible households, either as a supplement or as a separate benefit type;
- Purchase and install cooling equipment for HEAP eligible, medically needy households;
- Allocate additional funds to the cooling component;
- Implement energy conservation measures as approved by HHS and/or DOE; and/or,
- Implement additional outreach and referral activities.

If federal formula funds are reduced in advance of or during the heating season and/or if some or all of NYS' expected allocation of FFY 2014 formula funds are not received by NYS prior to November 1, 2013, or if federal funding is otherwise unavailable NYS may:

- Reduce the regular and/or emergency benefit amounts;
- Open the heating assistance component later than 11/18/13;
- Close the heating assistance component earlier than 3/17/14;
- Open the crisis component later than 1/2/14;
- Close the crisis component no earlier than 3/15/14;
- Open the cooling assistance component later than 4/1/14;
- Close the cooling assistance component earlier than 8/29/14; and/or,

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

- Not operate a cooling assistance component.

NYS provides both heating and crisis assistance.

The NYS HEAP program is structured to provide non-crisis benefits to eligible households that make direct payments to a vendor for their primary heat source and to those households who make undesignated payments for heat in form of rent or other allowable shelter payments.

Through NYS outreach activities, benefits will be targeted to households which include a vulnerable individual. A vulnerable individual is defined as an individual under age six, age 60 or older, or disabled. To target assistance to those households with the highest home energy burden, NYS has developed a benefit structure that directs higher benefits to households that make direct payments to a vendor for their primary heat source, with the highest benefits provided to households with the lowest income, based on family size, and the presence of vulnerable household members.

2605(c)(1)(C) → Please estimate what amount of available LIHEAP funds will be used for each component that you will operate: **The total of all percentages must add up to 100%.**

(use of funds)	62.3%	Heating Assistance
	*1%	Cooling Assistance
	18.7%	Crisis Assistance
2605(k)(1)	10%	Weatherization Assistance
		Carryover to the following fiscal year
2605(b)(9)	8%	Administrative and planning costs
2605(b)(16)		Services to reduce home energy needs including needs assessment (Assurance 16)
		Used to develop and implement leveraging activities (limited to the greater of 0.08% or \$35,000 for States, the greater of 2% or \$100 for territories, tribes and tribal organizations).
	100%	TOTAL

*rounded up from .98%

New York State will pay from non-federal sources any remaining costs of planning and administering the LIHEAP program and will not use Federal funds for any such remaining costs (except for the costs of the activities described in Assurance 16).

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Statutory References

2605(c) (1) (C)

→The funds reserved for winter crisis assistance that have not been expended by March 15 will be reprogrammed to:

(Alternate use
Of crisis assistance

	Heating Assistance
X	Cooling Assistance -NYS reserves the right to allocate additional funds to the cooling component
	Weatherization Assistance
X	Other(specify): To extend the crisis component closing date

→Do you accept applications for energy crisis assistance at sites that are geographically accessible to all households in the area to be served?
(This is required by the statute.)

X	Yes		No
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2605(b)(2)
2605(c)(1)(A)

→what are your maximum eligibility limits?
(Please check the components to which they apply.)
Current year guidelines must be used.

(Eligibility)

	150% of the poverty guidelines:						
	heating		cooling		crisis		wx
	125% of the poverty guidelines:						
	heating		cooling		crisis		wx
	110% of the poverty guidelines:						
	heating		cooling		crisis		wx
X	60% of the State's median income :						
	X	heating	X	cooling	X	crisis	X wx
	Other (specify for each component						
X	Households automatically eligible if one person is receiving:						
	X	TANF	*X	SSI Code A	X	SNAP	
	Certain means tested veterans programs						
	heating		cooling		crisis		wx

*NYS living code A only

Households in which one or more household members are in receipt of Safety Net Assistance (SNA), Family Assistance (TANF), SSI (categorized as NYS living Code A "living alone") or Supplemental Nutrition Assistance Program (SNAP) are categorically income eligible for HEAP.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

For income tested households, the maximum income eligibility limit for regular and crisis HEAP benefits will be set at the greater of 150% of the federal poverty level or 60% of the State's Median Income. NYS reserves the right to reduce income guidelines prior to program opening if federal funds are less than the planning base amount.

**MAXIMUM MONTHLY INCOME LEVELS
FOR RECEIPT OF TIER I AND II REGULAR HEAP BENEFITS IN 2013-14
Maximum income levels for crisis are set at the Tier II level**

2013-14 HEAP MONTHLY INCOME ELIGIBILITY GUIDELINES		
Household Size	*Tier I	**Tier II
1	0 - 1,245	1,246 - 2,175
2	0 - 1,680	1,681 - 2,844
3	0 - 2,116	2,117 - 3,513
4	0 - 2,551	2,552 - 4,182
5	0 - 2,987	2,988 - 4,852
6	0 - 3,422	3,423 - 5,521
7	0 - 3,858	3,859 - 5,646
8	0 - 4,293	4,294 - 5,772
9	0 - 4,729	4,730 - 5,897
10	0 - 5,164	5,165 - 6,023
11	0 - 5,600	5,601 - 6,461
***11+	436	503

*Tier I figures represent 130% of the federal poverty level (derived from the 2013 HHS poverty guidelines).

**Tier II figures for households up to and including 10 members are based on 60% of the State Median Income derived from the State Median Estimates for use in FFY 2014.

***Figures for households of 11 members and above are based on 150% of the federal poverty level (derived from the 2013 HHS poverty guidelines).

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(c)(1)(A)
2605(b)(2)
(Eligibility)

→ Do you have additional eligibility requirements for:
HEATING ASSISTANCE

X	Yes		No
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→ Do you use:		Yes	No
	Assets Test		X
→ Do you give priority in eligibility to:			
	Elderly	X	
	Disabled	X	
	Young Children	X	
	Other (If Yes, please describe)		X

In addition to income testing (or the determination of categorical income eligibility based upon receipt of certain means-tested programs), the following criteria will be utilized to determine eligibility for HEAP benefits:

Household Definition

A household is defined as any individual or group of individuals who are living together as one economic unit for whom residential energy is customarily purchased in common or that makes undesignated payments for energy in the form of rent. When an individual applies for regular HEAP for his or her household, the housing unit includes any individual residing in the home that is related by blood, marriage or adoption unless he or she supplies reasonable evidence to rebut this presumption.

Ineligible Living Arrangements

Households in the following living arrangements are not eligible to receive HEAP benefits:

- individuals who have no responsibility for heating costs and do not make undesignated payments for heat in the form of rent;
- individuals paying room or room and board in a private residence;
- individuals temporarily housed in a hotel/motel;
- individuals living in cars, vans, or temporarily living in recreational vehicles;
- residents of government provided housing on military bases with no heat or utility bills in their names;
- individuals living in an unsafe and/or condemned dwelling where the district is aware of the living conditions and has determined that the deficiencies cannot be reasonably corrected in a manner to ensure safe, healthy habitation; and,

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

- residents of congregate care facilities (licensed or unlicensed), dormitories, agency boarding homes, group homes, institutions or Title XIX facilities, except that income eligible households that make undesignated payments for heat in the form of rent in the following living arrangements are eligible for a maximum annual HEAP regular benefit of \$1.00:
 - government subsidized housing with heat included in the rent;
 - publicly operated or State-certified private nonprofit residential drug or alcoholic treatment facilities;
 - private nonprofit residential drug or alcoholic treatment facilities that are authorized as a food stamp retailer by the United States Department of Agriculture or are in receipt of a letter from the certifying State agency stating that the facility operates to further the goals of Title XIX;
 - publicly operated or State-certified private nonprofit enriched housing;
 - publicly operated or State-certified private nonprofit residential group living facilities serving no more than 16 residents;
 - publicly operated or State-certified private nonprofit supervised or supportive living arrangements; and,
 - State-Operated Community Residences.

NOTE: Households residing in these seven living arrangement exception categories are only eligible for a maximum annual HEAP regular benefit of \$1.00 and are not eligible for emergency HEAP or any other benefit under HEAP, except that eligible households in government subsidized housing with heat included in the rent that pay a supplier directly for heat-related utility service may be eligible for a HEAP heat-related emergency benefit if such benefit is necessary to resolve the heat-related energy crisis of the household.

An individual residing in a Public Service Commission (PSC) approved submetered dwelling under 16 NYCRR part 96 may be eligible for a direct heating benefit and/or an emergency benefit if such individual is the customer of record and meets all the other eligibility criteria for either the direct heating benefit or the emergency benefit. The term “customer of record” means a person or persons who have an account in their name with a home energy vendor and who reside in the dwelling for which they are requesting HEAP assistance. A submetered entity would be considered a “home energy vendor” for the purposes of HEAP eligibility and would be required to sign a vendor agreement as a participating vendor.

Citizenship Requirements

In addition to the above criteria, an individual is not eligible for HEAP unless he or she is a United States citizen, a United States non-citizen national or a qualified alien as defined by the Federal government under 8 U.S.C. §1641 (b) and (c).

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Social Security Number Requirement

Applicants must provide valid Social Security numbers for all household members.

Residence

The applicant must reside in New York State and must apply in the county of residence. The applicant's current address must be the primary residence and the applicant must be residing at the address at the time of application. Temporary absence is permitted under limited circumstances.

Participating Vendor

Applicants who qualify for a heater's benefits must choose a vendor participating in HEAP. A Participating vendor is a vendor who has a current signed vendor agreement on file with OTDA.

Statutory References

2605(c)(1)(a)
2605(b)(2)

→ Do you have additional eligibility requirements for:
COOLING ASSISTANCE*

(Eligibility)

<input checked="" type="checkbox"/>	Yes	<input type="checkbox"/>	No
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<i>→ Do you use:</i>	Yes	No
Assets Test		X
<i>→ Do you give priority in eligibility to:</i>		
Elderly		
Disabled		
Young Children		
Other (If Yes, please describe)	X	Documented Medical need

Statutory References

2604(c)
2605(c)(1)(A)

→ Do you have additional eligibility requirements for:
CRISIS ASSISTANCE

(Eligibility)

<input type="checkbox"/>	N/A	<input checked="" type="checkbox"/>	Yes	<input type="checkbox"/>	No
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<i>→ Do you use:</i>	Yes	No
Assets Test	X	
Must the household have received a shut-off notice or have an empty tank?	*X	
Must the household have exhausted regular benefit?	**X	

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

	Must the household have received a rent eviction notice?		X
	Must heating/cooling be medically necessary?		X
	Other (If Yes, please explain)		X

→What constitutes a crisis? (Please describe)

*Must have less than ¼ tank for oil, kerosene or propane or less than a 10 day supply for other deliverable fuels, or must have heat or heat related utility service terminated or scheduled for termination. Temporary housing may be provided to eligible households whose heat or heat-related crisis cannot be immediately resolved. Crisis assistance is also provided to eligible households for propane tank deposits when the applicant's current vendor has terminated that applicant as a customer or the vendor no longer participates in HEAP.

**Applies only to heating emergencies

The emergency benefit component has been designed to resolve energy crisis situations including weather-related and supply shortage emergencies and other household energy emergencies.

To be eligible for a HEAP emergency benefit, the applicant must be the customer of record. The term "customer of record" means a person or persons who have an account in their name with a home energy vendor and who reside in the dwelling for which they are requesting HEAP assistance.

The residence must be the applicant's primary home. However, if the applicant is temporarily absent from their primary home due to the lack of heat or unsafe conditions, the emergency assistance may still be granted.

To be eligible for an emergency benefit, the applicant household must also:

- Meet HEAP eligibility criteria. Households with at least one active Temporary Assistance recipient, Code A (NYS State living Code A) SSI recipient, and/or Supplemental Nutrition Assistance Program (SNAP) recipient are categorically income eligible. A customer of record who is ineligible for regular HEAP benefits because they do not meet citizenship requirements may receive emergency HEAP benefits on behalf of members of the household who do meet citizenship requirements.

AND

- Be currently without heating fuel or have an amount of heating fuel that is equal to or less than one-quarter of the household's fuel tank (for oil, kerosene and propane) or have a heating fuel supply that will last less than 10 calendar days (for wood and coal, other) and be unable to obtain a delivery.

OR

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

- Have heat or heat-related utility service (primary heating source or electricity essential to operate the heating equipment) currently disconnected or terminated, or scheduled for disconnection or termination.

OR

- Be in an emergency home heating situation that is deemed by the local social services department to be detrimental to the health or safety of household members if temporary emergency shelter or relocation is not provided.

AND

- Not have available liquid resources in an amount greater than \$2,000 (\$3,000 for households with a member age 60 or older) for households applying for heat, heat-related, or emergency relocation benefits. The following are considered liquid resources for HEAP:

- Cash
- Checking and/or savings account balances
- Stocks/bonds, Time deposit certificates
- IRA accounts, including remaining amounts from a closed out IRA
- Lump sums from sale of property or insurance settlements and balances from any other lump sum not specifically excluded
- 401(K) and other retirement accounts
- Income tax refunds (except EITC payments) only after the 12 month exclusion period has expired
- Any other available funds not specifically excluded

The following are not counted as resources for HEAP:

- Amounts designated for an allowable current monthly living expense such as food, shelter, employment-related expenses (transportation, child care, and other essential expenses), cost of one phone, either landline or cellular, utility and heating expenses
- Amount of penalties or fees incurred for early withdrawal of any countable resources
- Money earmarked for payment of the current year's property and/or school taxes for the primary residence
- One burial plot per household member
- One written pre-arranged burial agreement with a cash value not exceeding \$1,500 per household member and interest on the burial account

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

- Account, such as PASS accounts, designated by the Social Security Administration as exempt from SSI resource limits
- Real and personal property
- Equipment
- Automobiles and other vehicles
- Household furnishings
- Livestock
- Agent Orange settlements
- Nazi Restitution payments
- Attica Settlement payments
- College grants
- EITC payments
- Income tax refunds for the month of receipt and the following 12 months
- Loans (including college loans)
- Credit cards or advances from credit cards
- Individual Development Accounts (IDAs)
- Payments from reverse annuity mortgages
- Life Insurance policies, including any cash value of such policies
- In addition, \$3,000 is exempt for households applying for heating equipment repair or replacement benefits.

An emergency HEAP benefit for heating emergencies may only be issued when it is determined that a regular HEAP benefit is either not available or has been previously exhausted, except that a regular benefit to a heat included household that is otherwise eligible for a HEAP emergency benefit may be issued at the same time as an emergency benefit provided that the crisis component is open.

Applicants who have been determined eligible for a regular benefit, or who are in active receipt of Temporary Assistance or SNAP benefits, and who have not moved, had a change in household composition, or had a change in household income exceeding \$200 may apply for a heat or heat- related crisis benefit by phone.

The emergency HEAP benefit for an eligible household must be resolved within 18 hours of application if the applicant's residence is in "life-threatening crisis" which is defined as without

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

heat or utility service to operate a heating source. If an eligible household faces imminent loss (within 72 hours) of heat or utility service to operate a heating source, the crisis must be resolved within 48 hours of application. Imminent loss of heat is defines as less than ¼ tank for oil, kerosene or propane or less than a 10 day supply for other deliverable fuels or heat related utility service scheduled for termination or disconnection within 72 hours.

If a Heating Equipment Repair and Replacement (HERR) or Disaster HERR program is operated, each local district, in designing its local certification network, must provide reasonable accommodations for disabled/ill and homebound individuals to apply for a HEAP heating equipment repair and/or replacement benefit. This may be accomplished at the discretion of the local district by a home visit or, if the applicant is physically able, by arranging transportation for the applicant to a site where HEAP applications are taken although exemptions may be granted in circumstances where an in-person application poses an undue hardship for an applicant. Authorized representatives may apply on behalf of disabled/ill individuals when a home visit or special transportation of the disabled/ill individual is not feasible.

Statutory References

2605(c)(1)(A) → Do you have additional eligibility requirements for: **WEATHERIZATION**

	N/A		Yes	X	No
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(eligibility)

→ Do you use:		Yes	No
	Assets Test		X
	Priority groups (Please list)	X	
→ Are you using Department of Energy (DOE) Low Income Weatherization Assistance Program (LIWAP) rules to establish eligibility or to establish priority eligibility for households with certain characteristics?		X	
	If yes, are there exceptions? Please list below	X	

- Priority for households receiving LIHEAP assistance
- Priority for households that have high energy burdens
- Priority for households occupying state-assisted affordable housing

Statutory References

2605(b)(3)
2605(c)(3)(A) → Please check the outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance available:

(Outreach)

X	Provide intake service through home visits or by telephone for the physically infirm (i.e. elderly or disabled).
X	Place posters/flyers in local SSD's, Office of Aging, Social Security office, VA, etc.
X	Publish articles in local newspapers or broadcast media announcements
X	Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

X	Make mass mailing to past recipients of LIHEAP.
X	Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.
X	Execute interagency agreements with other low-income program offices to perform outreach to target groups.
X	Other (Please specify)
	<ul style="list-style-type: none"> • Toll free information hotline operated by NYS Office of Temporary and Disability Assistance and NYS Office for the Aging.
	<ul style="list-style-type: none"> • Information about the program and a printable application are available on the OTDA internet site when the program is open.
	<ul style="list-style-type: none"> • Identification of households potentially eligible for LIHEAP funded weatherization services and assessing the scope of need for identified households.
	<ul style="list-style-type: none"> • State and local resources dedicated to implementing mandated outreach plans and program dissemination activities.
	<ul style="list-style-type: none"> • Targeting efforts to provide program information and access to vulnerable households.

Statutory References

2605(b)(4) → Please describe how you will assure that LIHEAP is coordinated with similar and related programs. The description provided applies to all components unless specifically noted.

(Coordination)

HEAP activities will be coordinated with other low income programs administered by other State and local agencies. A HEAP Interagency Task Force provides a forum for developing the HEAP State Plan and coordinating energy-related programs. The Task Force includes: NYS OTDA; NYS Department of Public Service; NYS Energy Research and Development Authority; NYS Office for the Aging; NYS Homes and Community Renewal; Governor's Office; NYS Division of the Budget; and NYS Consumer Protection Board.

In addition, the NYS HEAP Block Grant Advisory Council, which is composed of representatives from State and local government, energy suppliers, and low income advocates, is consulted in the development of the HEAP State Plan and coordination of energy-related programs

2605(b)(5) → The statute requires that there be no difference in the treatment
2605(b)(2) of households eligible because of their income and those eligible
2605(b)(8A) because they receive benefits under TANF, Food Stamps, SSI, or certain means-tested veterans programs ("categorically eligible"). How do you ensure there is no difference when determining eligibility and benefit amounts? This applies to all components unless specifically noted below.

(Benefit Levels)

For regular and crisis benefits, New York State has adopted maximum income guidelines equal to the greater of 150% of the federal poverty level or 60% of the State's Median Income. No household at or below 110% of the federal poverty level will be denied access to any program component solely on the basis of income.

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Non-income related eligibility criteria for each program component is applied uniformly to all applicant households.

To limit administrative costs while maximizing HEAP accessibility and/or targeting benefits to the lowest income households and households that contain a vulnerable member, the following outreach and certification components will be utilized:

A) Temporary Assistance Outreach Component

As part of their outreach efforts and to minimize workload and associated administrative costs, OTDA may authorize regular HEAP benefits through the automatic payment process to Temporary Assistance (TA) recipients whose cases are in active status at the time of the TA pull-down(s) and who meet all other HEAP eligibility criteria.

B) SNAP Outreach Component

As part of their outreach efforts and to minimize workload and associated administrative costs, OTDA may authorize regular HEAP benefits through the automatic payment process to Supplemental Nutrition Assistance Program (SNAP) recipients whose cases are in active status at the time of the SNAP pull-down(s) and who meet all other HEAP eligibility criteria.

C) Supplemental Security Income (SSI) Code A Outreach Component

In New York City, the New York City Human Resources Administration may automate the authorization of HEAP benefits to eligible New York City Code A SSI households in active status at the time of the pull-down.

D) Mail-In Applications

Applicants for regular benefits may apply by mail. Applicants who did not receive a regular benefit in 2012-13 via the application process are required to provide documentation and to be interviewed. Applicants may opt for an in person or phone interview.

E) Electronic Filing

Applicants residing in the 57 local social services districts outside of New York City may apply for HEAP online at www.myBenefits.gov.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

HEATING COMPONENT

2605(b)(5) → Please check the variables you use to determine your benefit levels (check all that apply):

(Determination of benefits)

X	Income
X	Family (household) size
X	Home energy cost or need
X	Fuel type
	Climate/region
	Individual bill
	Dwelling type
	Energy burden (% of income spent on home energy)
X	Other (describe) Presence of a vulnerable individual (children under 6, individuals aged 60 or older and disabled individuals).

2605(b)(5)
households
2605(c)(1)(B)

→ Describe how you will assure that the highest benefits go to with the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size.

Please describe benefit levels or attach a copy of your payment matrix.

(Benefit Levels)

In accordance with 42 USC 8621(a), New York State's regular HEAP benefit structure assists households that pay a high proportion of household income for energy. As research has shown that heat included households consume less energy than households that pay directly for heat and are, therefore, less likely to have a high home energy burden, higher benefit levels are provided to households that pay directly for heat than to heat included households. In addition, to target high burden households, higher benefits are provided to those households that have the lowest income.

REGULAR DIRECT HEATING COMPONENT

For households that pay a vendor directly for heat based on actual usage, base benefit amounts are established by fuel type, which recognizes the differential proportion of household income for energy expended by customers heating with fuels of varying price levels. Higher benefits are provided to those households that include a vulnerable individual and have the lowest income.

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Heater Benefit Levels:

Households heating with oil, kerosene or propane will be provided with a \$600 benefit. In addition, these households will receive an additional \$25 if the household's income is at or below Tier I income levels and will receive an additional \$25 if one or more household members met the vulnerability criteria.

Households heating with wood, coal or other deliverable fuel types will be provided with a \$500 benefit. In addition, these households will receive an additional \$25 if the household's income is at or below Tier I income levels and will receive an additional \$25 if one or more household members met the vulnerability criteria.

Households heating with natural gas or electricity will be provided with a \$400 benefit. In addition, these households will receive an additional \$25 if the household's income is at or below Tier I income levels and will receive an additional \$25 if one or more household members met the vulnerability criteria.

New York State reserves the right to adjust both the base benefit amounts and the add on amounts to reflect changes in heating prices and changes in federal LIHEAP funding levels between the time the HEAP State Plan is submitted to the U.S. Department of Health and Human Services (U.S. DHHS) and the closing date of the 2013-14 HEAP season. New York State will notify U.S. DHHS in writing of any such benefit amount changes.

REGULAR HEAT INCLUDED COMPONENT

Households that are not directly responsible for the payment of their primary heating costs to a vendor but who make undesignated payments for heat as a portion of their rent and are in an eligible living arrangement other than one of the living arrangements listed below under "\$1.00 Heat Included Benefit" will receive a benefit based on a two-tier payment structure. A household's tier is determined based on the household's gross monthly income taking into account household size.

Tier I households (gross monthly income at or below 130% of the federal poverty level), the lowest income grouping, will receive a heat included benefit of no less than \$25. Tier II households (gross monthly income between 130% of the federal poverty level and 60% of the State Median Income) will receive a heat included benefit of no less than \$20. In this manner, heat included households in the lowest income grouping, which generally pay higher percentage of their income for indirect heating costs, will receive a higher benefit than those heat included households in the higher income grouping (Tier II).

\$1.00 Heat Included Benefit

To enhance participation and benefits for Supplemental Nutrition Assistance Program (SNAP) recipients, an annual regular HEAP benefit of \$1.00 is available for income eligible households that make undesignated payments for heat in the form of rent in the following living arrangements:

- government subsidized housing with heat included in the rent;
- publicly operated or State-certified private nonprofit residential drug or alcoholic treatment facilities;

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

- private nonprofit residential drug or alcoholic treatment facilities that are authorized as a SNAP retailer by the United States Department of Agriculture or are in receipt of a letter from the certifying State agency stating that the facility operates to further the goals of Title XIX;
- publicly operated or State-certified private nonprofit enriched housing;
- publicly operated or State-certified private nonprofit residential group living facilities serving no more than 16 residents;
- publicly operated or State-certified private nonprofit supervised or supportive living arrangements; and
- State-operated community residences.

Households residing in these seven living arrangement categories are only eligible for a maximum annual HEAP regular benefit of \$1.00 and are not eligible for emergency HEAP or any other benefit under HEAP, except that eligible households in government subsidized housing with heat included in the rent that pay a supplier directly for heat-related utility service may be eligible for a HEAP heat-related emergency benefit if such benefit is necessary to resolve the heat-related energy crisis of the household.

By Federal Supplemental Nutrition Assistance Program (SNAP) regulation, receipt of a HEAP benefit, regardless of the amount of the HEAP benefit, enables SNAP applicants or recipients to maximize the SNAP Standard Utility Allowance (SUA). Households receiving the \$1.00 HEAP benefit who are also applicants or recipients of SNAP will receive the highest SNAP SUA. Using the highest allowable SUA in the SNAP benefit calculation may make an applicant eligible for SNAP who would not otherwise be eligible and may significantly increase SNAP benefits for many households. The annual \$1.00 HEAP benefit will qualify the household for the maximum SNAP SUA for 12 months.

If the Federal Farm Bill requires an increase in the \$1.00 HEAP benefit to enable New York State to continue to provide the highest SNAP SUA to applicants or recipients of SNAP, then New York State reserves the right to implement an increase to this benefit amount for the 2014-2015 HEAP program year.

→ Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits?

<input type="checkbox"/>	If Yes, please describe	<input checked="" type="checkbox"/>	No
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**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(5)
2605(c)(1)(B)

COOLING COMPONENT

→ Please check the variables you use to determine your benefit levels (check all that apply):

(Determination
Of benefits)

<input checked="" type="checkbox"/>	Income
<input checked="" type="checkbox"/>	Family (household) size
	Home energy cost or need
	Fuel type
	Climate/region
	Individual bill
	Dwelling type
	Energy burden (% of income spent on home energy)
	Energy need
<input checked="" type="checkbox"/>	Other (describe)- documented medical need for cooling

2605(b)(5)
2605(c)(1)(B)

(Benefit
levels)

→ Describe how you will assure that the highest benefits will go to households with the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size. Please describe benefit levels or attach a copy of your Payments matrix.

Cooling assistance will only be provided as in kind. See below

→ Do you provide in-kind (e.g. fans) and/or other forms of benefits?

<input checked="" type="checkbox"/>	Yes, please describe		<input type="checkbox"/>	No
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Installation of one air conditioner, or provision of a fan if an air conditioner cannot be installed, will be provided to eligible households that have provided medical documentation demonstrating that one or more household member(s) have a medical condition that is exacerbated by extreme heat. Only one air conditioning unit will be provided within a ten year period for any applicant.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(5) **CRISIS COMPONENT**
2605(c)(1)(B)

(Determination
Of benefits)

→ How do you handle crisis situations?

<input checked="" type="checkbox"/>	Separate Component	<input type="checkbox"/>	Other (please explain)
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→ If you have a separate component, how do you determine crisis assistance benefits?

	Amount to resolve crisis, up to maximum
<input checked="" type="checkbox"/>	Other (please describe)

Benefits will be based on the type of heating or heat-related emergency. Participating vendors have agreed to make deliveries or to restore/suspend termination of gas or electric service for the following amounts:

Crisis Benefit Levels	
Oil, kerosene, propane	\$600
Wood, coal, other deliverable fuel	\$500
Heat related domestic electricity	\$160
Natural gas heat	\$400
Natural gas heat and electricity	\$560
Electric heat	\$560

New York State reserves the right to adjust the above emergency benefit amounts to reflect changes in fuel prices and changes in federal LIHEAP funding levels between the time the HEAP State Plan is submitted to the U.S. Department of Health and Human Services (U.S. DHHS) and the closing date of the 2013-14 HEAP season. New York State will notify U.S. DHHS in writing of any such benefit amount changes.

Other Heat-Related Emergencies

- **Temporary Emergency Shelter or Relocation**

The maximum total benefit may not exceed \$500 during the HEAP season.

- **Propane Installation/Reconnection**

The maximum total benefit may not exceed \$500 during the HEAP season.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

- **Heating Equipment Repair and Replacement**

NYS will not operate a HEAP funded Heating Equipment Repair and Replacement Component for the 2013-14 HEAP season but reserves the right to operate such a component.

If such a component is operated during the 2013-14 HEAP season, benefits would be made available for the repair or replacement of inoperable or unsafe applicant owned essential primary heating equipment. "Applicant owned" is defined as holding the current deed or title to the premises, or having deeded life use of the premises. Applicants must reside full-time in the dwelling for which assistance is being requested and the dwelling must be the applicant's primary residence. Households applying for heating equipment repair or replacement must meet all HEAP eligibility requirements and also cannot have available liquid resources in an amount equal to or greater than the cost of the repair or replacement. All applications for heating equipment repair or replacement must be made in person; mail-in or phone-in applications are not permitted for this component.

The maximum total benefit provided for replacement of essential primary heating equipment may not exceed \$6,500. Eligibility is limited to one replacement per applicant in a ten year period. The maximum total benefit provided for repair of essential primary heating equipment may not exceed \$3,000 in any one program year.

If a HEAP funded Heating Equipment Repair and Replacement Component is operated during the 2013-14 HEAP season, such component may be limited to the repair or replacement of essential primary heating equipment damaged due to natural or man-made disasters.

(Benefit Levels)

→ Please indicate the maximum benefit for each type of crisis assistance offered.

Heating	\$600	Maximum benefit
Cooling		Maximum benefit
Year-round		Maximum benefit

→ Do you provide in-kind (e.g. blankets, space heaters, fans) and/or other forms of benefits?

X	Yes, please describe		No
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In the event of weather-related emergencies and/or temporary fuel shortages, the local departments of social services are authorized to purchase an appropriate supply of safe, supplemental heating devices that meet local building codes and can be loaned to eligible households until such time as a delivery of the household's primary heating fuel can be obtained. Provision of emergency shelter or emergency relocation is also an acceptable form of assistance when appropriate to resolve such household's immediate energy needs until the weather improves sufficiently or a supply of heating fuel is obtained.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b) (5)
2605(c)(1)
(B) & (D)

**WEATHERIZATION & OTHER ENERGY RELATED
HOME REPAIR AND IMPROVEMENTS**

→What LIHEAP weatherization services/materials do you provide?
(Check all categories that apply.)

(Types of assistance)

X	Weatherization needs assessments/audits
X	Caulking, insulation, storm windows, etc.
X	Furnace/heating system modifications/repairs
X	Furnace replacement
X	Cooling efficiency mods/repairs/replacement
X	Other (please describe) Electric base load reduction measures, window repair/replacement where cost-justified, energy-related health and safety measures such as smoke detectors and ventilation.

(Benefit levels)

→Do you have a maximum LIHEAP weatherization benefit/expenditure per household

	Yes	X	No
--	-----	---	----

If yes, what is the maximum amount?

→Under what rules do you administer LIHEAP weatherization? (Check only one.)

(Types of rules)

	Entirely under LIHEAP (not DOE) rules	
	Entirely under DOE LIWAP rules	
	Mostly under LIHEAP rules with the following DOE LIWAP rule(s) where LIHEAP and LIWAP rules differ (Check all that apply):	
	<input type="checkbox"/>	Weatherize buildings if at least 66% of units (50% in 2- & 4-unit buildings) are eligible units or will become eligible within 180 days
	<input type="checkbox"/>	Weatherize shelters temporarily housing primarily low income persons (excluding nursing homes, prisons, and similar institutional care facilities).
	<input type="checkbox"/>	Other (Please describe)
X	Mostly under DOE LIWAP rules, with the following LIHEAP rule(s) where LIHEAP and LIWAP rules differ (Check all that apply.)	
	X	Weatherization not subject to DOE LIWAP maximum statewide average cost per dwelling unit.
	X	Other (Please describe.) Priority given to LIHEAP recipients; eligibility limited to households with incomes at or below 60% of State median income.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

2605(b)(6) The state or tribe administers LIHEAP through the following local agencies:

(Agency designation)

X	County SSD offices
X	Community action agencies (weatherization component only)
	Community action agencies (heating, cooling or crisis)
X	Charitable organizations (weatherization component only)
	Not applicable (i.e. state energy office)
	Tribal office
X	Other, describe Other county government offices administer weatherization in the counties.

→Have you changed local administering agencies from last year?

	Yes	X	No
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If yes, please describe how you selected them.

→What components are affected by the change?

2605(c)(1)(E) →Please describe any additional steps (other than those described elsewhere in this plan) that will be taken to target assistance to households with high home energy burdens. **(This applies to all components. If all steps to target households with high home energy burdens are described elsewhere in the plan, no further information is required here.)**

(Targeting of Assistance)

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(7)
(Energy
Suppliers) → Do you make payments directly to home energy suppliers?

	Yes	No	N/A
Heating	X		
Cooling	X		
Crisis	X		

Regular and emergency HEAP payments are made directly to home energy suppliers on behalf of eligible households that pay directly for their energy costs. These payments are made primarily via check or electronic funds transfer through the New York State Office of the State Comptroller’s central accounting system for all districts except New York City, and through New York City’s payment system for NYC recipients.

If yes, are there exceptions?

X	Yes		No
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If yes, please describe.

Local districts are authorized to issue two-party checks to home energy suppliers in certain circumstances.

Eligible households who cut their own wood may receive a direct payment if there is reasonable evidence to support that the household has a sufficient supply for the heating season. These households may also request the benefit be issued to the utility company for heat-related services.

2605(b)(7)(A) → If you make payments directly to home energy suppliers, how do you notify the client of the amount of assistance paid? (Please describe)

All applicants are provided with a notice advising of their eligibility and the amount paid on their behalf.

2605(b)(7)
(B) & (C)

→ How do you make sure the home energy supplier performs what is required in this assurance? If vendor agreements are used, they may be attached. Indicate each component for which this description applies.

In New York, the term “home energy vendor” is defined as an individual or entity engaged in the primary business of selling electricity, oil, gas, wood, kerosene or any other fuel used for home energy in a residential dwelling. For the regular benefit component of HEAP the term “home energy vendor” also includes companies and/or landlords that have been approved by the New York State Public Service Commission (PSC) for submetering and/or billing and that have agreed to credit the HEAP benefit to the recipients usage.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

*Home energy vendor also includes those vendors that purchase and install air conditioning units under the cooling component.

Each home energy vendor must sign a New York State HEAP vendor agreement to participate in both the regular and emergency components of HEAP. The vendor agreement requires the home energy vendor to commit to:

- charging HEAP recipients, in the normal billing process, the difference between the cost of the home energy and the amount of the HEAP Payment made;
- not adversely treating households receiving assistance from HEAP because of such assistance under applicable provisions of State law or public regulatory requirements; and
- not discriminating, either in costs of goods supplied or the services provided, against the household on whose behalf HEAP Payments are made.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(8)(B) → Is there any difference in the way owners and renters are treated? If yes, please describe.

(owners
and
renters)

HEATING ASSISTANCE

<input type="checkbox"/>	Yes	X	No
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COOLING ASSISTANCE

<input type="checkbox"/>	Yes	X	No
--------------------------	-----	---	----

CRISIS ASSISTANCE

<input type="checkbox"/>	Yes	X	No
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WEATHERIZATION

<input type="checkbox"/>	Yes	X	No
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**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(10) →How do you ensure good fiscal accounting and tracking of LIHEAP funds? (Please describe. Include a description of how you monitor fiscal activities.)

(Program,
Fiscal
Monitoring,
And audit)

NYS OTDA utilizes fiscal and fund accounting procedures similar to those utilized by NYS OTDA and local social services districts in the administration of other income-tested assistance programs. Districts are provided with allocations for administration and for district payments and claims are monitored by OTDA fiscal staff to ensure that allocation levels are not exceeded. The NYS OTDA Welfare Management System (WMS) is used to monitor application activity and benefits authorized outside of NYC. NYC utilizes its own computer system to authorize and pay HEAP benefits, and NYC provides reports from its system to OTDA for review.

The use of LIHEAP funds suballocated to the NYS Homes and Community Renewal (HCR) and the New York State Office for the Aging (NYSOFA) is governed by a Cooperative Agreement which OTDA enters into with these agencies on an annual basis. The Cooperative Agreements require that HCR and NYSOFA transmit fiscal reports to OTDA on a quarterly basis that show the amount of LIHEAP funds obligated and expended by category of expenditure.

OTDA conducts periodic reviews of HCR's administration of LIHEAP funded weatherization programs.

→How do you monitor program activities? (Please be sure to include a description of how you monitor eligibility and benefit determination.)

At a minimum, OTDA conducts annual on-site monitoring reviews of at least ten local social services districts. Districts will be chosen for review based upon factors that include, but are not limited to, the number of application approvals during the immediately preceding HEAP program year and non-compliance in resolving issues identified in previous monitoring reviews. Case reviews will be conducted as part of the monitoring to review eligibility and benefit determinations.

OTDA conducts audits of a sample of participating HEAP vendors to ensure compliance with the terms and conditions of the HEAP vendor agreement.

→How is your LIHEAP program audited?

Under the Single Audit Act?
If not, please describe:

X	Yes		No
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**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

For States and Territories:

➔ Is there an annual audit of local administering agencies?

X	Yes		No
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If not, please explain.

Statutory References

2605(b)(12)

➔ How did you get timely and meaningful public Participation in the development of the plan? (Please describe.)

(Timely and
Meaningful
Public
Participation)-

To solicit input into the development of the proposed 2013-14 HEAP State Plan, public comments were solicited and accepted through close of business, February 15, 2013.

Meetings of the NYS HEAP Block Grant Advisory Council and Interagency Task Force will be held on August 1, 2013 and on August 2, 2013, respectively, to solicit input on the proposed State Plan.

2605(a)(2)

➔ Did you conduct public hearings on the proposed use and distribution of your LIHEAP funds? When and where?

(Public
Hearings)

X	Yes		No
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(Not required for Tribes and tribal organizations)

Two public hearings on the proposed state plan will be held and comments on the plan will be accepted through August 21, 2013. Hearings are scheduled for New York City on August 12, 2013 and in Albany, New York on August 15, 2013.

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Statutory References

2605(b)(13) → Describe your fair hearing procedures for households whose applications are denied or not acted on in a timely manner. When are applicants informed of these rights?

(Fair Hearings)

→ Denials

→ Applications Not Acted On In a Timely Manner

Individuals whose applications for HEAP benefits are denied are afforded an opportunity for a fair hearing conducted by NYS OTDA. Households whose applications for weatherization assistance have been denied are provided an opportunity to appeal before the NYS HCR.

Applications Not Acted On In a Timely Manner

Local social services districts are required to make determinations and provide notification of eligibility decisions on applications for regular HEAP benefits within 30 business days after the filing of such application or within 30 business days of program opening for applications received during the early outreach period. Applications which are incomplete may be pended for up to 10 business days and the pending period is not counted in the 30 business day timeframe for providing notification.

Local social services districts are required to expedite determinations of eligibility for emergency situations so as to protect the health and safety of the applicant household. The emergency HEAP benefit for an eligible household must be used to resolve the emergency situation within 18 hours of application if the applicants residence is in a "life-threatening crisis" which is defined as without heat or utility service to operate a heating source. If an eligible household faces imminent loss (within 72 hours) of heat or utility service to operate a heating source, has less than ¼ tank for oil, kerosene or propane or less than a 10 day supply for other deliverable fuels.

A "life threatening" energy emergency is defined as when an applicant's residence is currently without heat or utility service to operate a heating source. Districts must utilize HEAP to resolve an eligible household's "life threatening" energy emergency within 18 hours of application. An energy emergency "crisis" is when a household is in imminent danger of losing heat or utility service to operate a heating source. Imminent loss of heat or utility service to operate a heating source for all other eligible households must be resolved within 48 hours.

Individuals whose applications for HEAP benefits are not acted upon within the established timeframes are afforded an opportunity for a fair hearing conducted by NYS OTDA.

Applicants are advised of fair hearing rights on the timeliness of the eligibility decision at the time of the application by the provision of the "Application Rights" language in the application instructions. Additionally, the "Notice of Eligibility Decision" provided to all applicants, both approved and denied, contains fair hearing rights language.

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

Statutory References

2605(b)(15) **For States and Puerto Rico only** (not applicable to Tribes and tribal organizations, or to territories whose annual regular LIHEAP allotments are \$200,000 or less):

→ Does the State agency that administers the following LIHEAP component also administer the State's welfare program?

(Alternate Outreach And intake)

HEATING ASSISTANCE

X	Yes		No
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If yes, describe alternate process for outreach and intake:

As with other income-tested assistance programs administered by the NYS OTDA, HEAP is State supervised/locally administered with 58 local social services departments (SSD) designated as the lead local agencies for outreach, certification and payment. Prior to program start-up, each SSD must establish a local certification network that provides for an alternative non-SSD site(s) for a reasonable share of outreach and intake for regular and emergency HEAP assistance. The SSD may contract with other State or local government entities or community-based organizations to fulfill this mandate. Examples of community-based organizations include not-for-profit neighborhood-based organizations, local offices for the aging and community action agencies.

COOLING ASSISTANCE

X	Yes		No
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If yes, describe alternate process for outreach and intake:

As with other income-tested assistance programs administered by the NYS OTDA, HEAP is State supervised/locally administered with 58 local social services departments (SSD) designated as the lead local agencies for outreach, certification and payment. Prior to program start-up, each SSD must establish a local certification network that provides for an alternative non-SSD site(s) for a reasonable share of outreach and intake for regular and emergency HEAP assistance, as well as for cooling assistance. The SSD may contract with other State or local government entities or community-based organizations to fulfill this mandate. Examples of community-based organizations include not-for-profit neighborhood-based organizations, local offices for the aging and community action agencies.

CRISIS ASSISTANCE

X	Yes		No
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If yes, describe alternate process for outreach and intake:

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

As with other income-tested assistance programs administered by the NYS OTDA, HEAP is State supervised/locally administered with 58 local social services departments (SSD) designated as the lead local agencies for outreach, certification and payment. Prior to program start-up, each SSD must establish a local certification network that provides for an alternative non-SSD site(s) for a reasonable share of outreach and intake for regular and emergency HEAP assistance. The SSD may contract with other State or local government entities or community-based organizations to fulfill this mandate. Examples of community-based organizations include not-for-profit neighborhood-based organizations, local offices for the aging and community action agencies.

Statutory References

2605(b)(16)

→ Do you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance? (This assurance refers to activities such as needs assessments, counseling, and assistance with energy vendors.)

<input type="checkbox"/>	Yes	<input checked="" type="checkbox"/>	No
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If yes, please describe these activities.

If yes, how do you ensure that you don't use more than 5% (statutory ceiling) of your LIHEAP funds for these activities?

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

Statutory References

- 2607A
(Leveraging)
- Please describe leveraging activities planned for the fiscal year. **(This entry is optional.)*** Complete this entry if you plan to apply for LIHEAP leveraging incentive funds and to include in your leveraging report resources/benefits provided to low income households this fiscal year under criterion (iii) in 45 CFR 96.87(d)(2). Provide the following information for each:
- (1) Identify and described each resource/benefit;
 - (2) Identify the source(s) of each resource; and
 - (3) Describe the integration/coordination of each resource/benefit with the LIHEAP program, consistent with 1 or more of conditions A-H in 45 CFR 96.87(d)(2)(iii).

New York State has developed a variety of leveraged resources which meet the basic criteria of the LIHEAP leveraging incentive program. The following State and locally funded resources/benefits are provided to HEAP eligible households in coordination, cooperation and conjunction with the 2013-14 (FFY 2014) HEAP program.

- Each year, part of NYS's LIHEAP appropriation is utilized by the NYS HCR to provide weatherization services to HEAP eligible households through the Weatherization Assistance Program (WAP). The WAP program is able to leverage additional weatherization services for each eligible household as a result of mandated landlord contributions above and beyond LIHEAP funding earmarked for the household. This additional private funding, which allows the purchase, delivery and/or installation of weatherization material, is a countable leveraged resource. This resource is countable under either criterion (ii) or (iii) as specified in 45 CFR 96.87(d)(2).
- The NYS Energy Research and Development Authority (NYSERDA) administer low income weatherization assistance programs funded through utility system benefit charges. These charges are collected via utility bills.
- Federal guidelines provide that State cash resources that are used in any base period for cash benefits to or on behalf of HEAP benefit recipients for heating, cooling, energy crisis or weatherization assistance, including payments towards recipient households' home energy costs, are countable as leveraged resources. New York State, as part of its fully State and locally funded Safety Net Assistance (SNA) program, directly provides households responsible for paying heating costs with a basic fuel allowance each month. In addition, all SNA recipient households are given a home energy allowance and a supplemental home energy allowance which, by definition, are provided to eligible households to cover increases in the cost of energy. These same benefits are also provided to Temporary Assistance for Needy Families (TANF) recipients.

In addition, New York State Social Services Law section 131-s provides for the payment of up to four months of utility arrearages to eligible households in order to prevent termination of utility service. Such payments on behalf of applicants are funded through the SNA and Emergency Assistance to Adults (EAA) programs, which are entirely State and locally funded. Ineligibility for New York's LIHEAP program or denial of LIHEAP assistance in the base period because of the unavailability of LIHEAP funds is necessary to receive assistance from these resources (45 CFR 96.87(d)(2)(iii)(C)).

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

To the extent that these payments are made on behalf of HEAP eligible households, NYS considers them leveraged resources.

These resources are provided to SNA/EAA/ LIHEAP-eligible households and are supplements and/or alternatives to the benefits provided by or through New York's LIHEAP program, and are provided outside the LIHEAP program. The resource is integrated and coordinated with New York's LIHEAP program in the following way:

New York State has developed a wholly interactive process to assure that the energy-related needs of SNA recipients are met. During the period when New York's LIHEAP program is operational, local social services district staff responsible for coordinating the provision of LIHEAP benefits to SNA recipients and for authorizing this resource or benefit are one and the same. The local social services district case worker(s) assigned to each individual SNA recipient are responsible for addressing the individual household's home energy needs. Through access to New York's Welfare Management System (WMS), all case workers are able to determine, at any point in time, all LIHEAP and non-LIHEAP benefit payments issued to each individual case. In addition, the WMS computer system that is used to authorize and track payments contains case specific historical, demographic and income information, all of which are readily available to the caseworker by simple system inquiry. Because of this comprehensive system access capability, the documentation of LIHEAP eligibility and the amount of assistance received or to be received by the individual/case is always known and is a system-documented fact before, during and after assistance is provided to each household to be served by the resource.

- All Public Service Commission (PSC) regulated utilities in NYS operate non-public funded fuel funds to assist their service territory population with payments of energy bills. These resources are targeted to HEAP-eligible households that have exhausted their HEAP eligibility or are ineligible because of the unavailability of LIHEAP funding. As such, this resource meets the integration/coordination requirement as contained in 45 CFR 96.87(d)(2)(iii)(C).
- New York has exempted the collection of sales taxes from Temporary Assistance recipients whose ongoing utility/fuel bills are restricted and paid by the local department of social services. OTDA was instrumental in pursuing and obtaining this exemption several years ago. The purchasing power of these TA recipients is materially enhanced by the fact that they do not have to pay any sales tax. This resource meets the countable resource criteria as outlined in 45 CFR 96.87(d)(2)(i).
- Several New York utility companies have recently implemented low-income customer assistance plans. The plans consist of two components: rate moderation and uncollectible initiatives, including a negotiated percentage of income plan coupled with an arrearage forgiveness arrangement. The plan is a product of extensive discussions among PSC staff, utility companies, the NYS Consumer Protection Board, OTDA, the Public Utility Law Project, and Multiple Interveners. To the extent that these leveraged resources are quantifiable, NYS intends to include them in our application for Leveraging Incentive Funds. Where New York's LIHEAP program had an active substantive role in developing and/or acquiring the resource/benefits from home energy vendors, an effort will also be made to quantify and submit any such activity as leveraged resources for New York State HEAP-eligible households. This resource is a direct result of HEAP staff

GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE FFY 2014

involvement in negotiations and regulation development and meets the countable resource criteria as outlined in 45 CFR 96.87(d)(2)(i).

- New York State LIHEAP officials, in conjunction with various local social services districts, the NYS Public Service Commission and the National Fuel Gas Distribution Corporation have established the Temporary Assistance Cooperative for Energy (PACE) program. PACE is a natural gas aggregation program for certain Temporary Assistance recipients in Erie, Chautauqua and Niagara Counties in New York State. The program's objective is to provide the benefits of competition to low-income, payment-troubled customers by offering the opportunity to reduce energy costs through aggregation. This resource(s) meets the countable resource criteria as outlined in 45 CFR 96.87(d)(2)(i).
- OTDA has established a HEAP Fuel Buying Component in New York State. The purpose of this component is to expand the buying power of LIHEAP dollars by obtaining a lower than retail price for HEAP purchased oil, kerosene and propane. This discounted price materially enhances the purchasing power of LIHEAP eligible households. This resource meets the countable resource criteria as outlined in 45 CFM 96.87(d)(2)(i).

* Leveraged resources/benefits that are counted under criterion (iii) in 45 CFR 96.87(d)(2) must be identified and described in the grantee's LIHEAP plan and distributed as indicated in the plan. In addition, leveraging resources/benefits that are counted under criterion (ii) must be carried out under one or more components of the grantee's regular LIHEAP program.

Statutory References

2605(b) → Please describe performance goals and measures planned for the fiscal year. **(This entry is optional.)**
(Performance)
Goals and
Measures)

**GRANTEE: NEW YORK STATE OFFICE OF TEMPORARY AND
DISABILITY ASSISTANCE FFY 2014**

ADDITIONAL CERTIFICATIONS AND REQUIREMENTS

Attached are additional certifications required as follows:

- * **Lobbying certification**, which must be filed by all States and territories. If applicable, Form LLL, which discloses lobbying Payments, must be submitted. **(Tribes and tribal organizations are EXEMPT.)**
- * **Debarment and suspension certification**, which must be filed by all grantees.
- * **Drug-free workplace requirement certification**, which must be filed by all grantees, unless the grantee has filed a statewide certification with the Department of Health and Human Services. **STATES ONLY:** If you have filed a statewide certification for the drug-free workplace requirement, please check here: _____
- * One of the requirements included in the 1994 reauthorization of the statute is that state grantees must include in their annual application for funds a report on the number and income levels of households applying for and receiving LIHEAP assistance, and on the number of recipient households that have members who are elderly, disabled, or young children.

All Tribes and those territories with allotments of less than \$200,000 need only submit data on the number of households served by each component (heating, cooling, weatherization and crisis). The approval for the collection of information contained in the **LIHEAP Household Report** is covered by OMB approval number 0970-0060.
- * Though not a part of this application, the report on funds to be carried over or available for reallocation as required by section 2607(a) for the preceding year must be submitted by August 1 of each year. A grant award for the current fiscal year may not be made until the carryover/reallocation report is received. The approval for the collection of information contained in the **LIHEAP Carryover and Reallocation Report** is covered by OMB approval number 0970-0106.